DOCUMENT RESUME

ED 312 427 CE 053 502

TITLE	Job Training Quarterly Survey. JTPA Title IIA and III Enrollments and Terminations during the First Three Quarters of PY 1988 (July 1988-March 1989).
INSTITUTION	Department of Labor, Washington, DC. Office of Strategic Planning and Policy Development.
PUB DATE	Sep 89
NOTE	66p.
PUB TYPE	Reports - Research/Technical (143)
EDRS PRICE	MF01/PC03 Plus Postage.
DESCRIPTORS	*Disadvantaged; *Dislocated Workers; Employment Programs; *Enrollment Rate; Federal Legislation; *Federal Programs; Job Placement; Job Training; *Outcomes of Education; *Participant Characteristics; Postsecondary Education; Program Effectiveness; Wages
IDENTIFIERS	*Job Training Partnership Act 1982

ABSTRACT

This document contains 36 tables that summarize some of the characteristics and experiences of persons who participated in training programs authorized under Titles IIA and III of the job Training Partnership Act (JTPA) during the first three quarters of program (PY) 1988. The data were obtained through the job Training Quarterly Survey (JTQS) and were extracted, for samples of program participants, from JTPA records maintained by the local program administrators. Some of the findings are as follows: (1) JTQS-estimated new enrollments in Title IIA decreased 5 percent during the first three quarters of PY 1988 compared to the sampe period 1 year earlier; (2) Title IIA participants were nearly identical for the first three quarters of both years (95 percent economically disadvantaged; 54 percent females; 47 percent minorities; 43 percent public assistance recipients; 37 percent under age 22; 29 percent school dropouts, and 58 percent high school graduates); (3) compared to the estimated JTPA-eligible population, Title IIA served relatively twice as many youth as well as larger proportions of blacks and high school graduates; (4) the average hourly wage of Title IIA terminees who entered employment increased from $4.82 to $5.02; (5) about 70 percent of enrollees completed Title IIA programs; (6) compared to the eligible population of displaced workers, Title III served higher proportions of females, Hispanics, and persons aged 22-44, but smaller percentages of whites and workers who were 45 and older; and (7) the average hourly wage of $7.43 for PY 1988 Title III terminees was unchanged from the year before. (KC)

****
* Reproductions supplied by EDRS are the best that can be made *
* from the original document. *
****

ED312427

JOB TRAINING QUARTERLY SURVEY

JTPA TITLE IIA AND III
ENROLLMENTS AND TERMINATIONS
DURING THE FIRST THREE QUARTERS OF PY 1988
(JULY 1988-MARCH 1989)

U.S. Department of Labor
Division of Performance Management and Evaluation
Office of Strategic Planning
and Policy Development

U.S. DEPARTMENT OF EDUCATION
Office of Educational Research and Improvement
EDUCATIONAL RESOURCES INFORMATION
CENTER (ERIC)

- This document has been reproduced as received from the person or organization originating it.
- Minor changes have been made to improve reproduction quality.
- Points of view or opinions stated in this document do not necessarily represent official OERI position or policy.

September 1989

CE053507

BEST COPY AVAILABLE

TABLE OF CONTENTS

Section		Page
1	Executive Summary	1
2	Technical Note	3
3	Title IIA Participants	5
	Table 1. JTPA Title IIA On-Board Estimates	6
	Table 2. Current Quarter and Year, Title IIA	8
	Table 3. Title IIA Trends	9
4	Comparison of Title IIA With Eligible Population	12
	Table 4. Comparison With Title IIA Eligibles	13
5	Title IIA National Performance Standards	14
6	Detailed Tables for Title IIA Target Groups	15
	Table 5. Males and Females	17
	Table 6. Whites and Minorities	18
	Table 7. Blacks and Non-Blacks	19
	Table 8. Hispanics and Non-Hispanics	20
	Table 9. Adults and Youth	21
	Table 10. White and Minority Youth	22
	Table 11. Older Workers	23
	Table 12. Unemployment Compensation Claimants	24
	Table 13. Unemployed 15 of 26 Weeks Prior to JTPA	25
	Table 14. Public Assistance Recipients	26
	Table 15. AFDC Recipients	27
	Table 16. Long-Term AFDC Recipients	28
	Table 17. Food Stamp Recipients	29
	Table 18. School Dropouts	30
	Table 19. Limited English	31
	Table 20. Handicapped Persons	32
	Table 21. Offenders	33
	Table 22. Reading Skills Below Seventh Grade	34
	Table 23. Displaced Homemakers	35
	Table 24. Veterans	36

7 Title III Participants 37

Table 25. Current Quarter and Year, Title III 40
Table 26. Title III Trends 41

8 Comparison of Title III With Eligible Population 42

Table 27. Comparison With Title III Eligibles 42

9 Title III National Performance Standards 43

10 Detailed Tables for Title III Target Groups 44

Table 28. Males and Females 46
Table 29. Whites and Minorities 47
Table 30. Blacks and Non-Blacks 48
Table 31. Older Workers 49
Table 32. Unemployment Compensation Claimants 50
Table 33. Unemployed 15 of 26 Weeks Prior to JTPA 51
Table 34. School Dropouts 52
Table 35. Reading Skills Below Seventh Grade 53
Table 36. Veterans 54

11 Comparison of JTPA With CETA 55

APPENDICES

Appendix A -- Comparison of JTQS Data With JASR Performance Data for JTPA Program Year 1988

Appendix B -- National Employment Data

1. EXECUTIVE SUMMARY

JTPA Activity During
the First Three Quarters of PY 1988

The following estimates summarize the characteristics and experiences of persons who participated in training programs authorized under Titles IIA and III of the Job Training Partnership Act (JTPA). The data were obtained through the Job Training Quarterly Survey (JTQS) and were extracted, for samples of program participants, from JTPA records maintained by the local program administrators.

- JTQS-estimated new enrollments in Title IIA decreased five percent during the first three quarters of program year (PY) 1988 compared to the same period one year earlier, while terminations decreased 10 percent. The full impact of these apparent decreases cannot be measured until year-end data become available for the fourth quarter of PY 1988.

- Title IIA participant characteristics were nearly identical for the first three quarters of PY 1988 and PY 1987. The July 1988-March 1989 terminees displayed the following characteristics:
  - 95% economically disadvantaged.
  - 54% females.
  - 47% minorities.
  - 43% public assistance recipients.
  - 37% youth (age <22).
  - 29% school dropouts.
  - 58% high school graduates.

- Program activity breakdowns within Title IIA were also similar for the two periods. The distribution of July 1988-March 1989 terminees included:
  - 33% classroom training.
  - 25% on-the-job training.
  - 16% job search assistance.

- Compared to the estimated JTPA-eligible population, Title IIA served relatively twice as many youth (age <22) as well as larger proportions of blacks and high school graduates. Although AFDC recipients tended to be overrepresented in JTPA, public assistance recipients overall (including AFDC) were slightly underrepresented.

- Median length of stay in July 1988-March 1989 Title IIA programs, an estimated 13.8 weeks, was essentially unchanged compared to length of stay for terminees during the first three quarters of PY 1987.

- An estimated 70 percent of all July 1988-March 1989 Title IIA terminees entered employment compared to 69 percent during the same period one year earlier, and the youth positive termination rate increased slightly (78% compared to 76%).

- The average hourly wage for Title IIA terminees who entered employment increased from $4.82 to $5.02.

- The July 1988-March 1989 terminees exceeded the Title IIA national performance standards for the major outcome measures: entered employment rates, wages at placement, and the youth positive termination rate.

- New enrollments in Title III, as estimated by JTQS, increased 18 percent in the first three quarters of PY 1988 compared to the same period of PY 1987, while terminations decreased two percent. Final estimates of the changes between the two years will be made after data for the fourth quarter of PY 1988 become available.

- Title III terminees during July 1988-March 1989 exhibited the following characteristics:
  - 88% adults, age 22-54.
  - 60% males.
  - 81% high school graduates.
  - 26% minorities.
  - 50% unemployment compensation claimants.
  - 37% economically disadvantaged.

  In contrast to the same period one year earlier, the proportions of males, blacks, high school graduates, and UC claimants decreased somewhat, while the percentages of Hispanics, economically disadvantaged persons, and public assistance recipients increased.

- Compared to the eligible population of displaced workers, Title III served higher proportions of females, Hispanics, and persons aged 22-44, but smaller percentages of whites and workers who were age 45 and older.

- The major program activities for Title III terminees during July 1988-March 1989 showed slight differences compared to the distribution one year earlier:
  - 27% classroom training (vs. 29%).
  - 20% on-the-job training (vs. 19%).
  - 34% job search assistance (vs. 38%).

- The overall median length of stay for July 1988-March 1989 terminees from JTPA Title III was approximately 12.8 weeks (about three weeks shorter than for terminees one year earlier). The decrease reflected an unusually large, but short-term, Title III program that targeted Hispanics during the second quarter of PY 1988.

- The entered employment rate for Title III JTPA terminees was 77 percent for the first three quarters of PY 1988 compared to 79 percent for the same period of PY 1987.

- The average hourly wage of $7.43 for July 1988-March 1989 Title III terminees who entered employment at termination was essentially unchanged from the average of $7.42 for the same period one year earlier.

* *

NOTE: The July 1988-March 1989 data for a small segment of the sample were not available for tabulation in this paper. Thus, the enrollment and termination levels reported here may be underestimated by a small fraction (less than 5%); however, this discrepancy is not believed to have affected the distributions of participant characteristics and estimated program outcomes. The missing data will be collected on a delayed basis and included in year-end estimates for PY 1988.

2. TECHNICAL NOTE

JTQS Background and Sample Design

The data summarized in this paper and presented in the tables are part of the Job Training Quarterly Survey (JTQS) quick turnaround (QT) reporting system. The major purpose of the JTQS, sponsored by the Department of Labor (DOL), is to establish and maintain a nationally representative data base containing information on characteristics of individual participants in programs authorized under Titles IIA and III of the Job Training Partnership Act (JTPA). The JTQS QT data are collected by field staff of the Bureau of the Census and are extracted from JTPA administrative records for samples of program participants; the administrative records are maintained in the offices of a national sample of JTPA Service Delivery Areas (SDAs). Each JTQS quarterly sample of individuals is selected from the prior quarter's new JTPA enrollments or terminations; separate enrollee and terminee samples are selected, although a single sample of SDAs is used.

The data presented here are national estimates based on survey data. The data have been weighted using the inverses of the probabilities of selection as weighting factors. For reference purposes, the JTQS average weights and unweighted counts (sample sizes) for Title IIA and III enrollees and terminees are displayed below for PY 1988 by quarter of enrollment or termination.

	Title IIA		Title III	
Quarter	Enrollees	Terminees	Enrollees	Terminees
July-September 1988				
Average weight	110.39	68.13	27.21	18.85
Unweighted count	1,814	2,229	891	946
October-December 1988				
Average weight	88.36	61.77	35.61	26.54
Unweighted count	1,986	2,068	812	791
January-March 1989				
Average weight	113.87	78.51	40.50	26.61
Unweighted count	1,936	1,921	913	833
April-June 1989				
Average weight		Not Yet		
Unweighted count		Available		

One caveat regarding the JTQS data base is particularly important. Due to continuing problems in the JTQS sampling scheme as applied for Title III of JTPA, the reliability of JTQS estimates involving participation in Title III programs is limited. Under the JTQS sample design, SDAs were selected as the primary sampling units for both Titles IIA and III ... using only the Title IIA allocations as measures of size. In the early stages of JTQS, Title III enrollees and terminees were sampled in the same manner as Title IIA participants, that is, as they were found in the records of the sampled SDAs. Thus, Title III participants were sampled only to the extent that the Title III programs or projects were SDA operated.

This proved to be an inappropriate technique for selecting a nationally representative sample of Title III enrollees and terminees. Experience gained over the first few years of operation of both JTPA and JTQS indicated that Title III funds (unlike Title IIA) tend to be allocated to specific projects that are often Statewide and not operated by an SDA. Hence, the earliest JTQS estimates of Title III enrollees and terminees were seriously biased downwards due to a basic deficiency in the original sample frame.

Beginning in PY 1984, the JTQS sample frame was modified so that counties, rather than SDAs, became the focus of data collection for Title III. To take advantage of efficiencies in data collection, the Census Bureau continued to sample the same SDAs used to gather Title IIA data. However, for Title III, an effort was made to go beyond SDA-operated programs and to select a sample of all Title III projects operated within the counties served by the sampled SDAs.

It was hoped that this modification would correct the JTQS Title III sampling problems, but when JASR administrative data were released at the end of both PY 1984 and PY 1985, it became clear that the JTQS was still undercounting Title III enrollments and terminations. Apparently, either the new sampling procedure failed to identify all non-SDA Title III projects in the sampled counties, or the counties associated with the Title IIA SDA sample frame were not representative for Title III. Effective with PY 1986 survey operations, DOL and the Census Bureau implemented further modifications to the JTQS sampling procedure so that the Title III sampling and data collection currently covers all Title III operations within each sampled State. The effect of these modifications will continue to be examined.

3. TITLE IIA PARTICIPANTS

Table 1, on the next page, provides a quarterly history of Title IIA enrollment and termination levels from the inception of JTPA. Note that, in contrast to all other estimates in this paper, the table contains adjusted estimates for periods prior to PY 1988. The adjustment has been made due to differences between JTPA Annual Status Reports (JASR) and JTQS estimates.

Highlights for the most recent period are as follows:

- An estimated 220,400 participants were newly enrolled in JTPA Title IIA programs during January-March 1989. The cumulative figure for the first three quarters of PY 1988 was 596,100 which represents a five percent decrease compared to the 625,100 new enrollees estimated by the survey (i.e., unadjusted estimate) for the same period one year earlier.

- Title IIA terminations for the third quarter of PY 1988 were 150,800. The cumulative estimate for July 1988-March 1989 was 430,400, and this represents a 10 percent decrease compared to 477,500 terminees (unadjusted JTQS estimate) in the first three quarters of PY 1987.

- The decreases in unadjusted enrollments and terminations compared to the first three quarters of the earlier program year may indicate a trend in the level of JTPA participation. However, the full impact of these apparent decreases cannot be measured until year-end data become available for the fourth quarter of PY 1988.

- Table 1 also includes "on-board" levels for each quarter of JTPA operation, along with the quarterly enrollment and termination levels. At the end of March 1989, 442,600 Title IIA participants were estimated to have been "on-board." This estimate is just slightly larger than the adjusted "on-board" level one year earlier.

Table 1. JTPA TITLE IIA ON-BOARD ESTIMATES: Estimates of enrollment, termination, and on-board levels by quarter of program operation

Time Period	Title IIA Enrollments	Title IIA Terminations	On Board at End of Quarter
JTPA Transition Year			
October-December 1983	223,200	60,500	162,700
January-March 1984	212,400	108,300	266,800
April-June 1984	179,100	230,000	215,900
Total	614,700	398,800	
Program Year 1984			
July-September 1984	181,100	133,800	263,200
October-December 1984	169,400	143,400	289,200
January-March 1985	212,400	159,500	342,100
April-June 1985	176,100	265,600	252,600
Total	739,000	702,300	
Program Year 1985			
July-September 1985	210,800	170,600	292,800
October-December 1985	193,100	155,500	330,400
January-March 1986	231,200	172,400	389,200
April-June 1986	179,000	299,500	268,700
Total	814,100	798,000	
Program Year 1986			
July-September 1986	203,200	165,700	306,200
October-December 1986	189,400	152,100	343,500
January-March 1987	237,700	169,500	411,700
April-June 1987	197,100	312,900	295,900
Total	827,400	800,200	
Program Year 1987			
July-September 1987	209,600	175,300	330,200
October-December 1987	182,400	153,800	358,800
January-March 1988	213,500	165,100	407,200
April-June 1988	166,100	296,400	276,900
Total	771,600	790,600	
Program Year 1988			
July-September 1988	200,200	151,900	325,200
October-December 1988	175,500	127,700	373,000
January-March 1989	220,400	150,800	442,600
Program Total (To Date)	4,362,900	3,920,300	

NOTE: For purposes of this table, all estimates prior to PY 1988 have been adjusted to correspond to administrative data for Title IIA (78% funds) reported directly to DOL through JTPA Annual Status Reports (JASR). The PY 1988 estimates will be adjusted in releases for subsequent program years. The adjustments have been made to compensate for unexplained differences between JASR and JTQS estimates of enrollment and termination levels. These differences, compounded over the years, lead to severe overstatement of on-board levels, but do not appear to affect the estimated distributions of participant characteristics and program outcomes which are the primary topics throughout this paper.

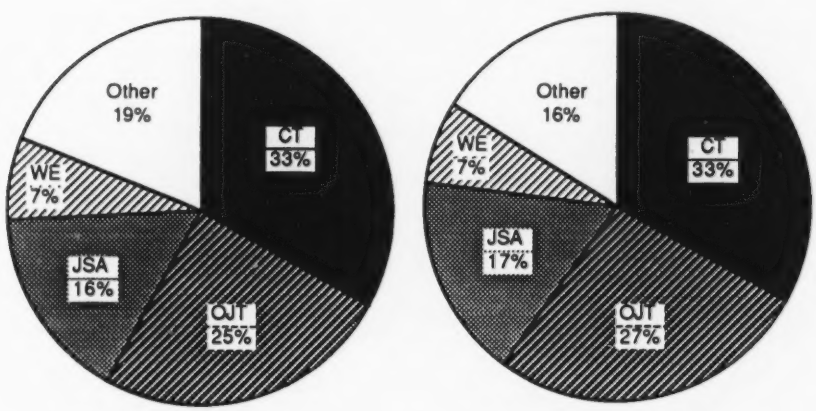
The characteristics and program activity distributions for Title IIA JTPA terminees during the first three quarters of PY 1988 are presented in Table 2 on the following page; further, Table 3 provides corresponding estimates for earlier program years. The characteristics data and program activity estimates are summarized briefly below.

- Nearly all of the Title IIA terminees during the first three quarters of PY 1988 were economically disadvantaged (95%), and many were receiving public assistance (43%) at program entry. Less than half were male (46%), 47 percent were minorities, and roughly two-fifths were youth (37%). More than one-quarter were school dropouts (29%), while most were high school graduates (58%). These characteristics are essentially identical to those reported for terminees during the first three quarters of PY 1987.

- As shown in Table 3, the annual proportions of students and persons younger than 19 have increased somewhat from PY 1984 through PY 1987. Further, the percentages of high school graduates and unemployment compensation (UC) claimants have decreased slightly.

- In terms of JTPA program activities, a majority of the Title IIA terminees participated in training programs (33% in classroom training and 25% in on-the-job training for the first three quarters of PY 1988), while job search assistance served an estimated 16 percent of the Title IIA terminees; an additional 7 percent participated in work experience and 19 percent received other services. These estimates are similar to the distribution for the same period one year earlier.

Title IIA
Program Activity Distributions



July 1988 - March 1989 July 1987 - March 1988

Table 2. CURRENT QUARTER and YEAR TO DATE, TITLE IIA: Distribution of Title IIA terminees by selected characteristics and program outcomes for the most recent quarter and year to date, with comparative data for the preceding year

Selected Characteristics and Program Outcomes	Most Recent Quarter (January - March)		Year to Date (July - March)	
	PY 1988	PY 1987	PY 1988	PY 1987
Total Terminees	150,800	159,500	430,400	477,500
Sex				
Male	46	48	46	47
Female	54	52	54	53
Minority Status				
White (excluding Hispanic)	55	54	53	54
Black (excluding Hispanic)	30	32	31	32
Hispanic	12	11	12	10
Other	3	3	4	3
Age at Enrollment				
Younger than 19	19	19	21	20
19-21	17	17	16	17
Adults, age 22-54	59	58	58	59
55 and older	5	5	5	4
Economically Disadvantaged	95	95	95	95
Receiving AFDC	21	21	22	22
Receiving Public Assistance (Including AFDC)	42	38	43	41
U.C. Claimant	4	5	5	5
Education Status				
School dropout	32	29	29	28
Student (HS or less)	11	12	13	13
High school graduate (or more)	58	59	58	60
Program Activity				
Classroom training	35	33	33	33
On-the-job training	22	26	25	27
Job search assistance	16	18	16	17
Work experience	7	6	7	7
Other services	19	17	19	16
Median Length of Stay (in days)	101.4	99.5	96.3	95.7
Average Entered Employment Rate				
Overall	69	70	70	69
Classroom training	58	62	57	57
On-the-job training	86	79	86	80
Job search assistance	78	79	79	82
Work experience	65	59	55	48
Other services	63	66	71	68
Average Hourly Wage at Termination				
Overall	$5.03	$4.78	$5.02	$4.82
Classroom training	$5.29	$5.03	$5.31	$5.10
On-the-job training	$5.14	$4.80	$5.09	$4.88
Job search assistance	$4.87	$4.73	$5.00	$4.76
Work experience	$4.25	$3.94	$4.32	$4.17
Other services	$4.88	$4.58	$4.73	$4.52
Youth Rates (Averages)				
Positive Termination Rate	77	76	78	76
Employability Enhancement Rate	14	12	16	16

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 3. TITLE IIA TRENDS: Distribution of Title IIA terminees by selected characteristics and program outcomes for previous program years

Selected Characteristics and Program Outcomes	Previous Program Years			
	PY 1987	PY 1986	PY 1985	PY 1984
Total Terminees	763,900	701,100	657,400	579,300
Sex				
Male	47	48	48	49
Female	53	52	52	51
Minority Status				
White (excluding Hispanic)	54	54	54	55
Black (excluding Hispanic)	32	33	32	31
Hispanic	10	10	10	11
Other	3	3	4	4
Age at Enrollment				
Younger than 19	25	24	22	20
19-21	17	18	21	21
Adults, age 22-54	54	55	54	57
55 and older	4	3	3	3
Economically Disadvantaged	94	94	94	94
Receiving AFDC	22	21	20	21
Receiving Public Assistance (Including AFDC)	42	40	41	42
U.C. Claimant	5	6	7	8
Education Status				
School dropout	27	26	27	27
Student (HS or less)	17	16	15	12
High school graduate (or more)	55	58	59	61
Program Activity				
Classroom training	34	34	34	35
On-the-job training	24	23	24	23
Job search assistance	16	17	19	21
Work experience	8	9	8	9
Other services	18	17	15	12
Median Length of Stay (in days)	102.1	102.8	98.9	96.8
Average Entered Employment Rate				
Overall	64	63	62	64
Classroom training	53	52	55	56
On-the-job training	80	77	77	78
Job search assistance	77	78	75	73
Work experience	44	46	42	42
Other services	62	56	52	62
Average Hourly Wage at Termination				
Overall	$4.84	$4.76	$4.64	$4.61
Classroom training	$5.07	$5.03	$4.79	$4.72
On-the-job training	$4.93	$4.87	$4.79	$4.70
Job search assistance	$4.86	$4.68	$4.53	$4.56
Work experience	$4.16	$4.16	$4.05	$4.04
Other services	$4.53	$4.45	$4.36	$4.41
Youth Rates (Averages)				
Positive Termination Rate	73	71	64	68
Employability Enhancement Rate	20	19	12	10

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

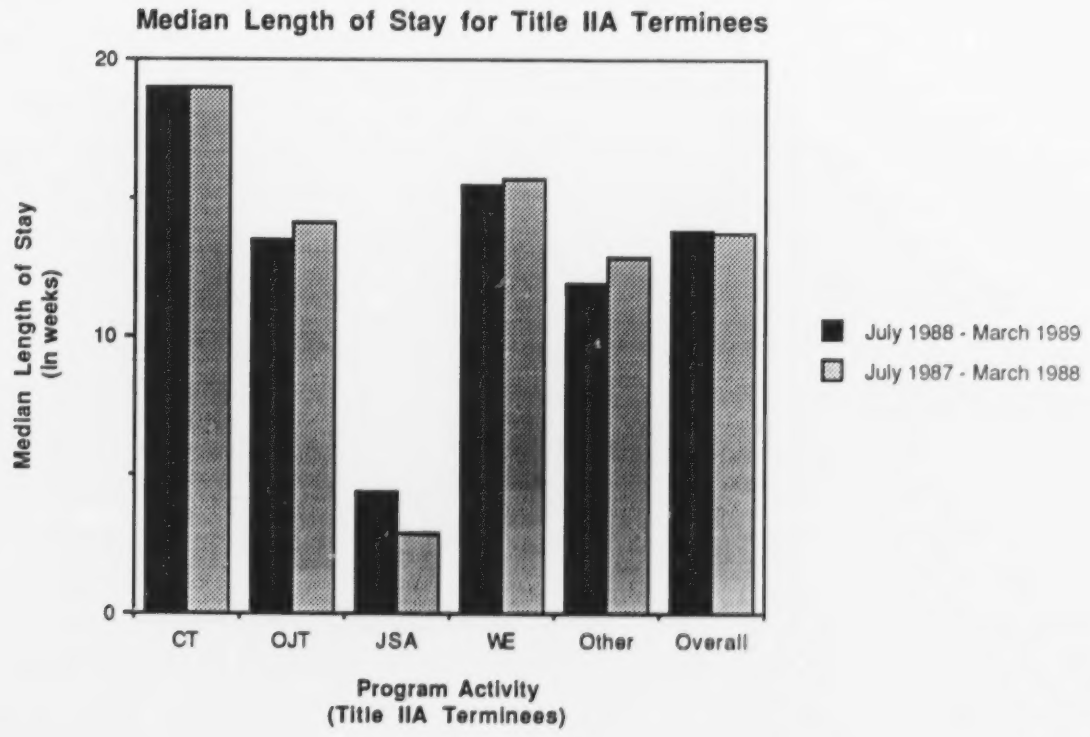
Tables 2 and 3 also include information on JTPA program outcomes for Title IIA terminees. The July 1988-March 1989 outcome estimates are summarized below.

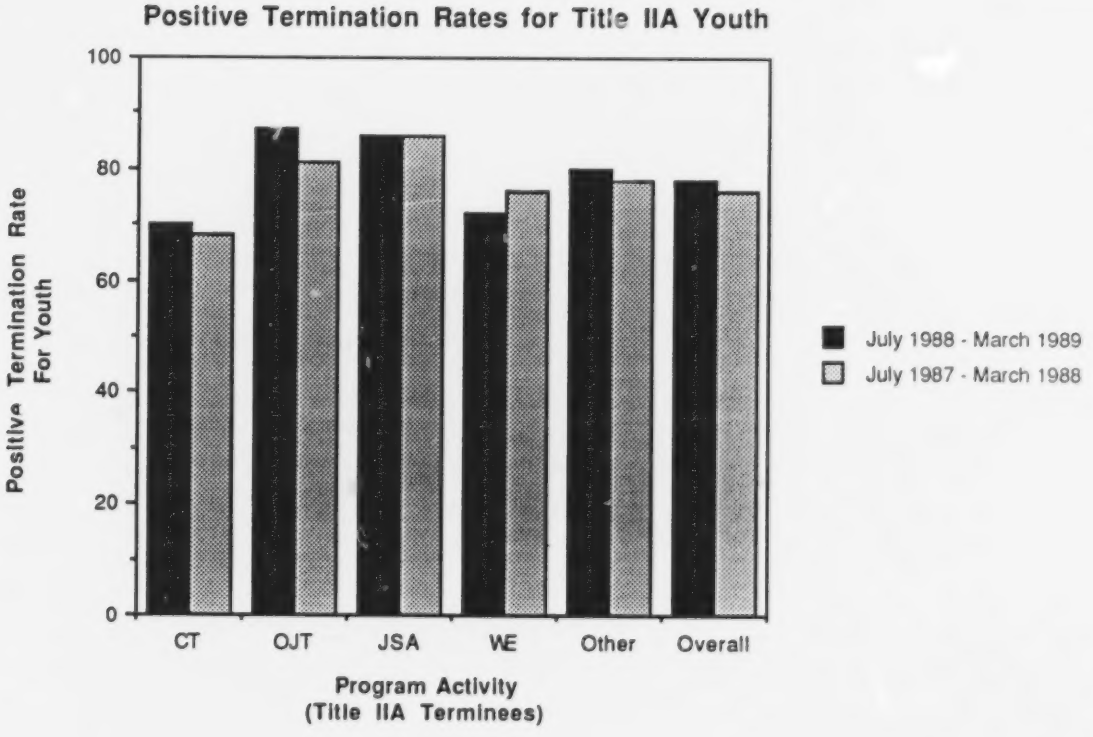
- The median length of stay for July 1988-March 1989 Title IIA terminees was an estimated 96.3 days, or approximately 13.8 weeks. This was essentially unchanged compared to the first three quarters of PY 1987. Length of stay estimates for each program activity are displayed graphically on the following page.

- Of the 430,400 Title IIA participants who were terminated from JTPA during July 1988-March 1989, an estimated 301,200, or 70 percent, entered employment at the time of termination. This entered employment rate was quite similar to the rate for the first three quarters of PY 1987.

- The estimated average hourly wage for July 1988-March 1989 terminees who entered employment at termination was $5.02; this amounts to an increase of 20 cents compared to the estimated wage at termination of $4.82 for terminees during the same period one year earlier.

- Youth with positive terminations include, in addition to those who entered employment, youth who returned to full-time school, entered an employment/training program not funded under Title IIA or III of JTPA, completed a major level of education, completed program objective (ages 14 and 15 only), or attained specified youth competencies (pre-employment/work maturity skills, basic education skills, or job specific skills). The positive termination rate for July 1988-March 1989 youth in Title IIA was 78 percent compared to 76 percent for youth terminated during the first three quarters of PY 1987. As shown graphically on the following page, the rates for the two training activities (CT and OJT -- i.e., classroom training and on-the-job training) were higher for the more recent period.


Median Length of Stay for Title IIA Terminees
Median Length of Stay (In weeks)
20
10
0
CT
OJT
JSA
WE
Other
Overall
Program Activity (Title IIA Terminees)
July 1988 - March 1989
July 1987 - March 1988


Positive Termination Rates for Title IIA Youth
Positive Termination Rate For Youth
100
80
60
40
20
0
CT
OJT
JSA
WE
Other
Overall
Program Activity (Title IIA Terminees)
July 1988 - March 1989
July 1987 - March 1988

4. COMPARISON OF TITLE IIA WITH ELIGIBLE POPULATION

The characteristics of persons served under JTPA Title IIA may be compared with estimates for the population of JTPA eligibles. Table 4, on the following page, provides comparisons of JTPA Title IIA terminees during the first three quarters of both PY 1988 and PY 1987 with the estimated JTPA eligible population developed from the March 1988 Current Population Survey (CPS). Highlights of the comparison are given below.

- JTPA is serving relatively twice as many young people (age <22) as observed among the eligibles; this reflects the Federal legislation that requires devoting at least 40 percent of JTPA funds to programs for youth.

- The JTPA group appears to be more educationally advantaged than the eligible population. Even with the larger proportion of youth in JTPA, the percentage of high school completers is larger than among eligibles. Further, school dropouts are underrepresented in JTPA as measured against the eligible population.

- Blacks are somewhat overrepresented in JTPA relative to the eligible population. This may reflect a larger proportion of public assistance recipients among blacks.

- JTPA allows up to 10 percent of the participants served in each locality to be individuals who are not economically disadvantaged but who face other barriers to employment (for example, persons with limited English-language proficiency, displaced homemakers, and school dropouts). Thus, a small portion (about 5%) of the JTPA population is not economically disadvantaged.

- AFDC recipients are slightly overrepresented in JTPA, while those receiving public assistance overall (including AFDC) are somewhat underrepresented. This seeming inconsistency most likely reflects the JTPA mandate calling for equitable service to certain AFDC recipients combined with a tendency among other public assistance recipients (such as older persons who are receiving SSI, or the relatively less disadvantaged such as food stamp recipients) to have lower JTPA participation rates.

Table 4. COMPARISON WITH TITLE IIA ELIGIBLES: Distribution of Title IIA JTPA eligibles compared to program terminees during the first three quarters of PY 1988 and PY 1987 by selected characteristics

Selected Characteristics	JTPA Eligibles[1]	July 1988-March 1989 Terminees	July 1987-March 1988 Terminees
Percent	100	100	100
Sex			
Male	43	46	47
Female	57	54	53
Age			
Younger than 22	18	37	37
22 and older	82	63	63
Minority Status			
White (excluding Hispanics)	58	53	54
Black (excluding Hispanics)	25	31	32
Hispanic	14	12	10
Other	4	4	3
Economically Disadvantaged	100	95	95
Receiving AFDC	18	22	22
Receiving Public Assistance (including AFDC)	47	43	41
Education			
Less than high school	51	42	40
High school or more	49	58	60
School Dropout	40[2]	29	28

[1]Estimates for the JTPA Eligible Population were derived from the March 1988 CPS. The file of JTPA eligibles contains records of individuals age 14 and older who are estimated to have been economically disadvantaged for JTPA at any time during calendar year 1987. The principal criteria used in defining JTPA eligibility are: (1) receipt of public assistance, and (2) annualized estimate of lowest six-month family income (based on JTPA definitions) not exceeding OMB poverty line or the Lower Living Standard Income Level (whichever is larger). Since the CPS does not contain monthly income data, a proxy procedure was used to estimate the relevant JTPA six month income concept.

[2]Dropout status is not available from CPS for persons younger than 15.

5. TITLE IIA NATIONAL PERFORMANCE STANDARDS

The JTQS estimates of JTPA outcomes for Title IIA terminees may be compared to the PY 1988-1989 national performance standards for entered employment, average wages, youth positive terminations, and youth employability enhancement. Comparison with the other national standards, that is, the cost-related measures, is not possible because the JTQS data base does not include cost information. The following illustration compares JTQS-estimated national outcomes for the first three quarters of PY 1988 (and the corresponding period of PY 1987) with selected national standards in effect during PY 1988; highlights of the comparison are summarized below the illustration.

	Performance	Title IIA Outcomes for:	
Adults	Standards	July 1988-March 1989	July 1987-March 1988
Entered Employment Rate	68%	75%	74%
Average Wage at Placement	$4.95	$5.25	$5.08
Welfare Entered Employment Rate	56%	63%	66%
Youth			
Entered Employment Rate	45%	61%	60%
Employability Enhancement Rate	30%	16%	16%
Positive Termination Rate	75%	78%	76%

- For adults, the outcomes for July 1988-March 1989 JTPA Title IIA terminees exceeded the national standards for the two entered employment rate measures and the average wage at placement.
- For youth, both the entered employment rate and the positive termination rate, as estimated by JTQS, exceeded the national standards set for Title IIA programs.
- Employability enhancement for youth represents a subset of youth positive terminations and includes youth who returned to full-time school, entered a non-Title IIA/III employment/training program, completed a major level of education, completed program objective (ages 14 and 15 only), or attained specified youth competencies. The JTQS estimated employability enhancement rate of 16 percent falls short of the national standard. The discrepancy may be due to the fact that this is a new standard for PY 1988 and the JTPA estimates presented here include terminees who were enrolled prior to PY 1988.

6. DETAILED TABLES FOR TITLE IIA TARGET GROUPS

The following pages contain 20 tables that provide detailed estimates for subgroups of Title IIA terminees who are of special interest -- particularly, subgroups that are emphasized in the Title IIA legislation. Among these are females, Hispanics, youth, public assistance recipients, school dropouts, and veterans. Selected highlights for some of these target groups are summarized below. Greater detail may be found in Tables 5-24 which follow. Caution should be observed, however, in that some subgroups may, from time to time, be too small to produce statistically reliable estimates. As a general rule, subgroups composed of fewer than 10,000 Title IIA participants (see "Total Terminees" line at top of each table) should be considered too small for reliable statistical analysis. In addition, caution should also be exercised regarding those groups that reflect unacceptably high nonresponse rates; for the first three quarters of PY 1988, these include unemployment compensation claimants, persons unemployed at least 15 of the 26 weeks prior to JTPA, long-term AFDC recipients, persons with reading skills below the seventh grade level, and displaced homemakers.

- Females in Title IIA consisted of larger proportions of blacks, adults (age 22+), public assistance (including AFDC) recipients, and high school graduates compared to males. Overall, females spent about three weeks longer in JTPA than did males, and a larger proportion participated in classroom training. Also, females earned lower wages at termination, which is consistent with the earnings experiences of females historically throughout JTPA and in the labor market generally.

- Blacks, compared to all other terminees, were more likely to be female, public assistance (including AFDC) recipients, and students. Also, program outcomes were weaker for blacks as exhibited by lower entered employment rates and wages at termination.

- The Hispanic subgroup, compared to non-Hispanics in Title IIA, included relatively more males, youth (age <22), students, and school dropouts. Hispanics had shorter stays in JTPA (by about three weeks), and their program outcomes were mixed, that is, the overall entered employment rate was lower for Hispanics but their overall average hourly wage at termination was higher than for non-Hispanics.

- Title IIA youth were comprised of higher percentages of males, blacks, and Hispanics compared to adults, but a lower proportion of public assistance recipients. Relatively fewer youth participated in on-the-job training and job search assistance compared to adults, and youth also reported lower entered employment rates and wages at termination.

- Minority youth, compared to their white counterparts, were comprised of larger percentages of females, persons younger than 19, public assistance recipients, and students. They participated less frequently in on-the-job training, and experienced shorter program stays and generally lower entered employment rates and wages at termination.

- Compared to all other Title IIA terminees, school dropouts included larger proportions of males, Hispanics, and public assistance and/or AFDC recipients. Further, classroom training was the most common JTPA program activity for dropouts, and their entered employment rates and wages at termination were typically lower.

- Public assistance recipients (including AFDC and food stamp recipients) were more likely than non-recipients to be female, black, age 22-54, and school dropouts. Generally, those receiving public assistance experienced longer stays in JTPA and reported lower entered employment rates and wages at termination.

- Older workers (age 55+) in Title IIA were more likely than other Title IIA participants to be female, white, and school dropouts or high school graduates; they were less likely to be receiving public assistance at JTPA application. They participated primarily in job search assistance and classroom training and generally experienced comparatively high entered employment rates and placement wages.

- Persons with limited English proficiency were predominantly Hispanic, adults (age 22+), and school dropouts. Their most common program activity was on-the-job training, length of JTPA stay was comparatively short, and program outcomes were generally positive.

- The handicapped subgroup included larger proportions of males, whites, persons younger than 19, and students, but relatively fewer public assistance recipients than the non-handicapped. Handicapped terminees from Title IIA had longer stays in JTPA than other terminees and somewhat lower entered employment rates and average hourly wages.

- Offenders were more than three-quarters male, about two-thirds in the 22-54 age group, and consisted of a larger percentage of school dropouts, but a smaller proportion of public assistance recipients, than other Title IIA terminees. Their entered employment rates were slightly lower than those for other terminees, but average wages at termination for offenders were typically higher.

- Veterans in Title IIA (versus non-veterans) consisted of higher percentages of whites, unemployment compensation claimants and high school completers along with lower proportions of economically disadvantaged persons and public assistance recipients. Veterans reported comparatively high entered employment rates and average wages at JTPA termination.

Table 5. MALES and FEMALES, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Males	Females	Males	Females	Males	Females
Total Terminees	198,100	232,300	226,400	251,100	361,400	402,400
Sex						
Male	100	-	100	-	100	-
Female	-	100	-	100	-	100
Minority Status						
White (excluding Hispanic)	56	51	57	52	57	51
Black (excluding Hispanic)	27	34	29	35	29	36
Hispanic	13	12	11	9	10	10
Other	3	4	3	4	3	3
Age at Enrollment						
Younger than 19	23	19	21	19	27	23
19-21	16	16	18	17	18	16
Adults, age 22-54	56	60	57	60	52	57
55 and older	4	5	4	5	4	4
Economically Disadvantaged	93	96	94	96	93	95
Receiving AFDC	10	32	10	32	11	32
Receiving Public Assistance (Including AFDC)	31	53	31	50	31	51
U.C. Claimant	5	4	6	4	6	4
Education Status						
School dropout	32	27	29	26	29	26
Student (HS or less)	14	12	14	12	19	16
High school graduate (or more)	54	62	57	62	52	58
Program Activity						
Classroom training	25	40	25	40	27	41
On-the-job training	30	21	31	23	27	21
Job search assistance	17	14	19	15	18	14
Work experience	8	7	8	6	8	7
Other services	20	18	17	16	19	18
Median Length of Stay (in days)	85.0	105.8	88.3	103.0	94.7	109.1
Average Entered Employment Rate						
Overall	73	68	70	67	66	62
Classroom training	57	57	55	58	50	54
On-the-job training	86	85	81	80	81	78
Job search assistance	81	77	83	81	78	76
Work experience	52	58	50	45	46	41
Other services	72	69	68	69	63	61
Average Hourly Wage at Termination						
Overall	$5.29	$4.78	$5.08	$4.58	$5.12	$4.59
Classroom training	$5.68	$5.12	$5.46	$4.90	$5.50	$4.83
On-the-job training	$5.40	$4.71	$5.24	$4.45	$5.25	$4.52
Job search assistance	$5.16	$4.83	$4.94	$4.55	$5.12	$4.56
Work experience	$4.40	$4.25	$4.25	$4.08	$4.26	$4.04
Other services	$5.08	$4.38	$4.73	$4.32	$4.71	$4.36
Youth Rates (Averages)						
Positive Termination Rate	79	77	77	75	73	72
Employability Enhancement Rate	16	17	17	16	20	20

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 6. WHITES (excluding HISPANICS) and MINORITIES, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Whites	Minorities	Whites	Minorities	Whites	Minorities
Total Terminees	229,300	201,100	259,100	218,400	414,100	349,800
Sex						
Male	49	43	50	44	50	44
Female	51	57	50	56	50	56
Minority Status						
White (excluding Hispanic)	100	-	100	-	100	-
Black (excluding Hispanic)	-	66	-	70	-	71
Hispanic	-	26	-	22	-	22
Other	-	8	-	7	-	8
Age at Enrollment						
Younger than 19	18	24	18	23	23	27
19-21	15	17	17	18	16	17
Adults, age 22-54	60	56	61	56	56	53
55 and older	6	3	5	3	5	3
Economically Disadvantaged	93	96	94	96	93	95
Receiving AFDC	18	27	17	27	16	29
Receiving Public Assistance (Including AFDC)	39	48	36	47	35	49
U.C. Claimant	5	4	7	3	6	3
Education Status						
School dropout	28	31	27	29	26	29
Student (HS or less)	10	16	10	16	15	20
High school graduate (or more)	63	53	63	56	59	51
Program Activity						
Classroom training	30	36	31	36	32	37
On-the-job training	29	21	31	21	28	19
Job search assistance	14	18	14	22	13	20
Work experience	6	9	6	9	7	9
Other services	21	17	19	14	21	16
Median Length of Stay (in days)	102.4	88.7	106.0	83.1	110.8	92.3
Average Entered Employment Rate						
Overall	75	64	73	64	68	59
Classroom training	61	52	61	53	56	50
On-the-job training	87	84	83	76	82	76
Job search assistance	80	78	84	81	78	76
Work experience	65	47	55	42	50	39
Other services	78	59	74	60	67	54
Average Hourly Wage at Termination						
Overall	$5.11	$4.90	$4.93	$4.68	$4.94	$4.71
Classroom training	$5.34	$5.28	$5.23	$4.95	$5.17	$4.95
On-the-job training	$5.25	$4.83	$4.99	$4.68	$5.04	$4.70
Job search assistance	$5.11	$4.89	$4.91	$4.65	$5.04	$4.73
Work experience	$4.38	$4.26	$4.28	$4.06	$4.25	$4.06
Other services	$4.80	$4.59	$4.58	$4.40	$4.58	$4.44
Youth Rates (Averages)						
Positive Termination Rate	82	74	80	72	77	68
Employability Enhancement Rate	13	20	15	18	20	20

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 7. BLACKS (excluding HISPANICS) and NON-BLACKS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Blacks	Non-Blacks	Blacks	Non-Blacks	Blacks	Non-Blacks
Total Terminees	132,700	297,700	153,900	323,600	246,800	517,100
Sex						
Male	41	48	42	50	42	50
Female	59	52	58	50	58	50
Minority Status						
White (excluding Hispanic)	-	77	-	80	-	80
Black (excluding Hispanic)	100	-	100	-	100	-
Hispanic	-	18	-	15	-	15
Other	-	5	-	5	-	5
Age at Enrollment						
Younger than 19	23	20	23	19	28	24
19-21	18	15	18	17	17	16
Adults, age 22-54	56	59	56	60	53	55
55 and older	3	6	2	5	3	5
Economically Disadvantaged	96	94	96	94	95	94
Receiving AFDC	30	19	29	18	32	18
Receiving Public Assistance (Including AFDC)	51	39	49	37	53	36
U.C. Claimant	3	5	3	6	3	6
Education Status						
School dropout	27	30	25	29	26	28
Student (HS or less)	16	11	17	11	21	16
High school graduate (or more)	57	58	57	61	52	57
Program Activity						
Classroom training	36	31	36	31	36	33
On-the-job training	19	28	18	30	16	27
Job search assistance	18	14	22	15	20	14
Work experience	9	6	10	6	11	6
Other services	17	20	13	18	16	19
Median Length of Stay (in days)	93.0	97.7	84.1	100.8	92.4	106.6
Average Entered Employment Rate						
Overall	63	73	61	73	57	67
Classroom training	51	59	51	60	47	55
On-the-job training	81	87	73	83	72	82
Job search assistance	76	81	79	85	76	78
Work experience	53	56	40	55	38	49
Other services	60	75	56	73	52	66
Average Hourly Wage at Termination						
Overall	$4.75	$5.13	$4.64	$4.89	$4.64	$4.92
Classroom training	$5.03	$5.44	$4.87	$5.20	$4.82	$5.18
On-the-job training	$4.80	$5.17	$4.66	$4.94	$4.68	$4.99
Job search assistance	$4.78	$5.12	$4.67	$4.82	$4.74	$4.95
Work experience	$4.13	$4.44	$4.00	$4.28	$4.03	$4.24
Other services	$4.42	$4.82	$4.33	$4.57	$4.34	$4.59
Youth Rates (Averages)						
Positive Termination Rate	73	81	70	80	67	75
Employability Enhancement Rate	19	15	19	15	22	19

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 8. HISPANICS and NON-HISPANICS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Hispanics	Non-Hispanics	Hispanics	Non-Hispanics	Hispanics	Non-Hispanics
Total Terminees	52,800	377,600	48,200	429,300	76,600	687,200
Sex						
Male	49	46	51	47	49	47
Female	51	54	49	53	51	53
Minority Status						
White (excluding Hispanic)	-	61	-	60	-	60
Black (excluding Hispanic)	-	35	-	36	-	36
Hispanic	100	-	100	-	100	-
Other	-	4	-	4	-	4
Age at Enrollment						
Younger than 19	26	20	24	20	25	25
19-21	17	16	19	17	19	16
Adults, age 22-54	54	59	53	59	52	55
55 and older	3	5	3	4	4	4
Economically Disadvantaged	96	94	95	95	96	94
Receiving AFDC	22	22	23	22	23	22
Receiving Public Assistance (Including AFDC)	43	43	39	41	41	42
U.C. Claimant	6	4	5	5	5	5
Education Status						
School dropout	42	27	41	26	41	26
Student (HS or less)	17	12	12	13	13	18
High school graduate (or more)	41	60	48	61	46	56
Program Activity						
Classroom training	34	33	34	33	38	34
On-the-job training	27	25	26	27	25	24
Job search assistance	17	15	21	17	18	16
Work experience	7	7	5	7	4	8
Other services	15	20	14	17	14	19
Median Length of Stay (in days)	77.0	98.8	77.6	97.9	86.3	104.0
Average Entered Employment Rate						
Overall	66	71	73	68	68	64
Classroom training	54	57	58	57	53	53
On-the-job training	89	85	84	80	85	79
Job search assistance	80	79	89	82	86	76
Work experience	22	60	51	48	39	44
Other services	59	72	68	68	62	62
Average Hourly Wage at Termination						
Overall	$5.09	$5.01	$4.72	$4.84	$4.81	$4.85
Classroom training	$5.53	$5.28	$5.02	$5.11	$5.14	$5.06
On-the-job training	$4.84	$5.13	$4.64	$4.91	$4.68	$4.96
Job search assistance	$4.98	$5.00	$4.64	$4.78	$4.66	$4.89
Work experience	$4.88	$4.29	$4.16	$4.17	$4.15	$4.16
Other services	$5.05	$4.70	$4.54	$4.52	$4.73	$4.52
Youth Rates (Averages)						
Positive Termination Rate	77	78	78	76	73	72
Employability Enhancement Rate	20	16	13	17	14	21

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 9. ADULTS and YOUTH, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Adults	Youth	Adults	Youth	Adults	Youth
Total Terminees	271,500	159,000	298,800	178,700	446,500	317,300
Sex						
Male	44	49	46	50	45	51
Female	56	51	54	50	55	49
Minority Status						
White (excluding Hispanic)	56	48	57	50	56	51
Black (excluding Hispanic)	29	34	30	36	31	35
Hispanic	11	14	9	12	10	11
Other	4	3	4	3	3	4
Age at Enrollment						
Younger than 19	-	56	-	54	-	60
19-21	-	44	-	46	-	40
Adults, age 22-54	92	-	94	-	93	-
55 and older	8	-	6	-	7	-
Economically Disadvantaged	94	95	95	95	95	93
Receiving AFDC	23	21	22	21	24	20
Receiving Public Assistance (Including AFDC)	46	37	44	36	45	37
U.C. Claimant	7	1	7	2	8	1
Education Status						
School dropout	29	30	26	29	28	27
Student (HS or less)	1	33	1	32	1	41
High school graduate (or more)	71	37	72	38	71	32
Program Activity						
Classroom training	33	32	34	32	36	32
On-the-job training	29	19	31	19	30	16
Job search assistance	19	10	19	14	18	13
Work experience	4	13	3	13	3	14
Other services	16	25	13	22	13	25
Median Length of Stay (in days)	93.8	100.2	93.9	99.0	94.8	112.9
Average Entered Employment Rate						
Overall	75	61	74	60	72	53
Classroom training	60	51	61	49	58	45
On-the-job training	86	85	82	77	82	74
Job search assistance	80	75	84	80	81	70
Work experience	68	48	55	45	61	39
Other services	83	57	81	56	79	49
Average Hourly Wage at Termination						
Overall	$5.25	$4.55	$5.08	$4.29	$5.11	$4.33
Classroom training	$5.55	$4.82	$5.33	$4.59	$5.30	$4.60
On-the-job training	$5.19	$4.84	$5.03	$4.45	$5.05	$4.56
Job search assistance	$5.20	$4.34	$5.01	$4.18	$5.13	$4.24
Work experience	$4.82	$3.96	$4.75	$3.87	$4.64	$3.92
Other services	$5.02	$4.28	$4.86	$4.02	$4.92	$4.07
Youth Rates (Averages)						
Positive Termination Rate	-	78	-	76	-	73
Employability Enhancement Rate	-	16	-	16	-	20

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 10. WHITE and MINORITY YOUTH, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	White Youth	Minority Youth	White Youth	Minority Youth	White Youth	Minority Youth
Total Terminees	76,400	82,600	88,600	90,100	162,000	155,300
Sex						
Male	54	45	54	45	55	46
Female	46	55	46	55	45	54
Minority Status						
White (excluding Hispanic)	100	-	100	-	100	-
Black (excluding Hispanic)	-	66	-	71	-	71
Hispanic	-	28	-	23	-	22
Other	-	7	-	6	-	7
Age at Enrollment						
Younger than 19	55	58	52	56	59	61
19-21	45	42	48	44	41	39
Adults, age 22-54	-	-	-	-	-	-
55 and older	-	-	-	-	-	-
Economically Disadvantaged	93	96	93	97	92	95
Receiving AFDC	13	28	13	28	12	29
Receiving Public Assistance (Including AFDC)	28	46	27	44	26	48
U.C. Claimant	1	1	2	1	2	1
Education Status						
School dropout	33	27	31	27	27	27
Student (HS or less)	28	39	28	37	38	43
High school graduate (or more)	39	34	41	36	35	30
Program Activity						
Classroom training	29	35	29	34	31	33
On-the-job training	26	14	24	13	20	11
Job search assistance	8	12	11	17	10	16
Work experience	10	15	11	15	12	17
Other services	26	24	25	20	28	23
Median Length of Stay (in days)	103.4	96.9	109.5	88.6	125.4	102.4
Average Entered Employment Rate						
Overall	69	54	65	55	57	48
Classroom training	58	46	55	44	48	41
On-the-job training	86	81	78	75	77	69
Job search assistance	77	73	81	79	70	69
Work experience	60	41	51	40	44	35
Other services	66	49	62	48	54	44
Average Hourly Wage at Termination						
Overall	$4.57	$4.53	$4.38	$4.19	$4.40	$4.25
Classroom training	$4.70	$4.94	$4.66	$4.52	$4.67	$4.52
On-the-job training	$4.93	$4.67	$4.58	$4.22	$4.64	$4.40
Job search assistance	$4.37	$4.33	$4.23	$4.15	$4.29	$4.21
Work experience	$3.98	$3.94	$4.00	$3.75	$4.06	$3.78
Other services	$4.26	$4.30	$4.05	$3.98	$4.08	$4.04
Youth Rates (Averages)						
Positive Termination Rate	82	74	80	72	77	68
Employability Enhancement Rate	13	20	15	18	20	20

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 11. OLDER WORKERS (age 55+), TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Older Workers (age 55+)	All Others	Older Workers (age 55+)	All Others	Older Workers (age 55+)	All Others
Total Terminees	20,400	410,000	19,400	458,100	30,600	733,300
Sex						
Male	39	46	42	48	42	48
Female	61	54	58	52	58	52
Minority Status						
White (excluding Hispanic)	71	52	69	54	65	54
Black (excluding Hispanic)	19	31	18	33	21	33
Hispanic	7	13	9	10	9	10
Other	4	4	5	3	5	3
Age at Enrollment						
Younger than 19	-	22	-	21	-	26
19-21	-	17	-	18	-	17
Adults, age 22-54	-	61	-	61	-	57
55 and older	100	-	100	-	100	-
Economically Disadvantaged	93	95	88	95	89	94
Receiving AFDC	3	23	2	23	3	23
Receiving Public Assistance (Including AFDC)	21	44	21	42	24	42
U.C. Claimant	8	4	12	5	10	5
Education Status						
School dropout	34	29	34	27	37	27
Student (HS or less)	1	13	3	13	2	18
High school graduate (or more)	65	58	63	60	61	55
Program Activity						
Classroom training	28	33	29	33	28	34
On-the-job training	17	26	25	27	23	24
Job search assistance	32	15	30	17	27	16
Work experience	4	7	4	7	4	8
Other services	18	19	12	16	17	18
Median Length of Stay (in days)	87.8	96.6	79.9	96.3	76.7	103.0
Average Entered Employment Rate						
Overall	79	70	78	68	73	64
Classroom training	70	56	70	56	64	52
On-the-job training	90	85	83	80	82	79
Job search assistance	80	79	81	83	72	77
Work experience	59	55	37	48	56	44
Other services	84	70	88	68	81	61
Average Hourly Wage at Termination						
Overall	$5.08	$5.02	$5.07	$4.81	$5.16	$4.83
Classroom training	$5.71	$5.29	$5.17	$5.09	$5.03	$5.07
On-the-job training	$4.90	$5.10	$4.97	$4.88	$5.20	$4.91
Job search assistance	$5.11	$4.99	$4.92	$4.75	$5.26	$4.84
Work experience	$4.74	$4.31	$5.27	$4.15	$5.13	$4.13
Other services	$4.45	$4.75	$5.37	$4.48	$5.15	$4.50
Youth Rates (Averages)						
Positive Termination Rate	-	78	-	76	-	73
Employability Enhancement Rate	-	16	-	16	-	20

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 12. UNEMPLOYMENT COMPENSATION CLAIMANTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	UC Claimants	Non-Claimants	UC Claimants	Non-Claimants	UC Claimants	Non-Claimants
Total Terminees	19,500	410,900	24,900	452,600	38,200	725,700
Sex						
Male	55	46	56	47	59	47
Female	45	54	44	53	41	53
Minority Status						
White (excluding Hispanic)	59	53	71	53	69	53
Black (excluding Hispanic)	20	31	18	33	18	33
Hispanic	17	12	10	10	10	10
Other	3	4	2	3	3	3
Age at Enrollment						
Younger than 19	2	22	1	21	2	26
19-21	7	17	11	18	8	17
Adults, age 22-54	83	57	79	57	81	53
55 and older	8	5	9	4	8	4
Economically Disadvantaged	89	95	91	95	90	94
Receiving AFDC	9	23	8	22	9	23
Receiving Public Assistance (Including AFDC)	30	44	24	42	23	43
U.C. Claimant	100	-	100	-	100	-
Education Status						
School dropout	27	29	18	28	19	28
Student (HS or less)	1	13	1	13	1	18
High school graduate (or more)	72	57	81	59	80	54
Program Activity						
Classroom training	33	33	35	33	34	34
On-the-job training	32	25	34	26	31	23
Job search assistance	17	16	17	17	19	16
Work experience	2	7	1	7	1	8
Other services	17	19	13	17	15	18
Median Length of Stay (in days)	90.0	96.6	104.2	95.3	105.0	101.9
Average Entered Employment Rate						
Overall	81	69	80	68	78	63
Classroom training	70	56	66	56	64	52
On-the-job training	88	85	87	80	87	79
Job search assistance	88	78	88	82	83	77
Work experience	100	54	100	47	100	44
Other services	82	70	84	68	82	61
Average Hourly Wage at Termination						
Overall	$5.82	$4.98	$5.62	$4.77	$5.67	$4.79
Classroom training	$6.07	$5.27	$5.74	$5.05	$5.87	$5.02
On-the-job training	$5.79	$5.05	$5.66	$4.82	$5.64	$4.87
Job search assistance	$5.42	$4.97	$5.34	$4.73	$5.54	$4.82
Work experience	$4.76	$4.31	$5.18	$4.15	$5.20	$4.14
Other services	$6.05	$4.67	$5.74	$4.45	$5.58	$4.47
Youth Rates (Averages)						
Positive Termination Rate	93	78	72	76	73	73
Employability Enhancement Rate	4	17	10	16	13	20

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 13. UNEMPLOYED AT LEAST 15 OF THE 26 WEEKS PRIOR TO JTPA, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Unemployed 15 of 26 Wks Prior	All Others	Unemployed 15 of 26 Wks Prior	All Others	Unemployed 15 of 26 Wks Prior	All Others
Total Terminees	287,200	143,200	-	-	-	-
Sex						
Male	44	50	-	-	-	-
Female	56	50	-	-	-	-
Minority Status						
White (excluding Hispanic)	52	56	-	-	-	-
Black (excluding Hispanic)	33	26	-	-	-	-
Hispanic	11	14	-	-	-	-
Other	4	3	-	-	-	-
Age at Enrollment						
Younger than 19	24	15	-	-	-	-
19-21	15	19	-	-	-	-
Adults, age 22-54	57	62	-	-	-	-
55 and older	5	4	-	-	-	-
Economically Disadvantaged	95	93	-	-	-	-
Receiving AFDC	26	15	-	-	-	-
Receiving Public Assistance (Including AFDC)	47	36	-	-	-	-
U.C. Claimant	4	5				
Education Status						
School dropout	31	26				
Student (HS or less)	14	9				
High school graduate (or more)	55	64				
Program Activity						
Classroom training	34	30				
On-the-job training	23	30				
Job search assistance	15	16	-	-	-	-
Work experience	8	6	-	-	-	-
Other services	20	17	-	-	-	-
Median Length of Stay (in days)	99.1	91.0	-	-	-	-
Average Entered Employment Rate						
Overall	68	75	-	-	-	-
Classroom training	53	64	-	-	-	-
On-the-job training	85	87	-	-	-	-
Job search assistance	79	80	-	-	-	-
Work experience	54	57	-	-	-	-
Other services	69	74	-	-	-	-
Average Hourly Wage at Termination						
Overall	$4.93	$5.18	-	-	-	-
Classroom training	$5.18	$5.56	-	-	-	-
On-the-job training	$4.99	$5.24	-	-	-	-
Job search assistance	$4.95	$5.10	-	-	-	-
Work experience	$4.26	$4.45	-	-	-	-
Other services	$4.73	$4.72	-	-	-	-
Youth Rates (Averages)						
Positive Termination Rate	76	82	-	-	-	-
Employability Enhancement Rate	17	15	-	-	-	-

Data for persons "unemployed at least 15 of the 26 weeks prior to JTPA" are NOT AVAILABLE prior to PY 1988.

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 14. PUBLIC ASSISTANCE RECIPIENTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	PA Recipients	No PA	PA Recipients	No PA	PA Recipients	No PA
Total Terminees	185,400	245,000	196,100	281,400	317,400	446,400
Sex						
Male	34	55	36	55	35	56
Female	66	45	64	45	65	44
Minority Status						
White (excluding Hispanic)	48	57	48	59	46	60
Black (excluding Hispanic)	37	26	39	28	41	26
Hispanic	12	12	10	10	10	10
Other	3	4	3	3	3	4
Age at Enrollment						
Younger than 19	18	23	18	22	22	27
19-21	14	18	15	19	15	18
Adults, age 22-54	66	53	65	54	61	50
55 and older	2	7	2	5	2	5
Economically Disadvantaged	98	92	98	93	98	92
Receiving AFDC	52	-	53	-	54	-
Receiving Public Assistance (Including AFDC)	100	-	100	-	100	-
U.C. Claimant	3	6	3	7	3	7
Education Status						
School dropout	32	27	30	26	29	26
Student (HS or less)	12	13	13	13	16	18
High school graduate (or more)	56	60	57	61	54	56
Program Activity						
Classroom training	40	27	37	30	39	31
On-the-job training	20	29	23	29	20	26
Job search assistance	15	16	17	18	15	17
Work experience	7	7	7	7	9	7
Other services	18	20	16	17	18	19
Median Length of Stay (in days)	104.5	90.2	103.0	90.6	107.3	98.2
Average Entered Employment Rate						
Overall	64	75	62	73	58	68
Classroom training	49	65	50	63	47	58
On-the-job training	83	87	77	83	76	82
Job search assistance	76	81	79	85	72	80
Work experience	50	58	39	54	38	49
Other services	70	71	65	71	62	62
Average Hourly Wage at Termination						
Overall	$4.84	$5.14	$4.64	$4.93	$4.61	$4.98
Classroom training	$5.15	$5.45	$4.88	$5.25	$4.77	$5.28
On-the-job training	$4.88	$5.20	$4.67	$5.00	$4.66	$5.06
Job search assistance	$4.78	$5.13	$4.67	$4.81	$4.65	$4.99
Work experience	$4.24	$4.37	$3.98	$4.28	$3.95	$4.30
Other services	$4.52	$4.87	$4.33	$4.63	$4.45	$4.59
Youth Rates (Averages)						
Positive Termination Rate	72	81	71	79	67	76
Employability Enhancement Rate	18	16	18	15	21	19

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 15. AFDC RECIPIENTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	AFDC Recipients	No AFDC	AFDC Recipients	No AFDC	AFDC Recipients	No AFDC
Total Terminees	96,100	334,300	103,600	373,900	169,800	594,000
Sex						
Male	22	53	23	54	23	54
Female	78	47	77	46	77	46
Minority Status						
White (excluding Hispanic)	43	56	42	58	40	58
Black (excluding Hispanic)	41	28	43	29	46	28
Hispanic	12	12	11	10	10	10
Other	3	4	3	3	3	3
Age at Enrollment						
Younger than 19	20	21	20	20	24	25
19-21	14	17	15	18	14	17
Adults, age 22-54	65	56	64	57	61	52
55 and older	1	6	-	5	-	5
Economically Disadvantaged	99	93	98	94	98	93
Receiving AFDC	100	-	100	-	100	-
Receiving Public Assistance (Including AFDC)	100	27	100	25	100	25
U.C. Claimant	2	5	2	6	2	6
Education Status						
School dropout	33	28	30	27	30	27
Student (HS or less)	14	13	16	12	19	17
High school graduate (or more)	53	60	55	61	51	56
Program Activity						
Classroom training	49	28	42	30	44	31
On-the-job training	15	28	18	29	15	26
Job search assistance	12	17	16	18	14	16
Work experience	7	7	8	7	9	7
Other services	17	20	16	16	17	19
Median Length of Stay (in days)	114.1	90.8	105.3	93.2	113.3	98.9
Average Entered Employment Rate						
Overall	57	74	59	71	55	67
Classroom training	46	62	51	59	46	55
On-the-job training	80	87	76	81	75	80
Job search assistance	72	80	75	84	70	79
Work experience	46	57	35	52	41	45
Other services	66	72	61	70	55	64
Average Hourly Wage at Termination						
Overall	$4.83	$5.06	$4.64	$4.87	$4.59	$4.90
Classroom training	$5.05	$5.41	$4.88	$5.17	$4.85	$5.14
On-the-job training	$4.80	$5.13	$4.62	$4.93	$4.58	$4.98
Job search assistance	$4.91	$5.01	$4.71	$4.77	$4.60	$4.92
Work experience	$4.16	$4.35	$3.79	$4.27	$3.76	$4.28
Other services	$4.54	$4.77	$4.31	$4.57	$4.35	$4.57
Youth Rates (Averages)						
Positive Termination Rate	69	80	69	78	66	74
Employability Enhancement Rate	20	15	21	15	23	19

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 16. LONG-TERM AFDC RECIPIENTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Long-Term AFDC	All Others	Long-Term AFDC	All Others	Long-Term AFDC	All Others
Total Terminees	28,300	402,100	-	-	-	-
Sex						
Male	12	48	-	-	-	-
Female	88	52	-	-	-	-
Minority Status						
White (excluding Hispanic)	44	54	-	-	-	-
Black (excluding Hispanic)	39	30	-	-	-	-
Hispanic	13	12	-	-	-	-
Other	3	4	-	-	-	-
Age at Enrollment						
Younger than 19	17	21	-	-	-	-
19-21	7	17	-	-	-	-
Adults, age 22-54	76	57	-	-	-	-
55 and older	1	5	-	-	-	-
Economically Disadvantaged	98	94	-	-	-	-
Receiving AFDC	70	19	-	-	-	-
Receiving Public Assistance (Including AFDC)	82	40				-
U.C. Claimant	2	5				-
Education Status						
School dropout	32	29				-
Student (HS or less)	12	13				-
High school graduate (or more)	56	58				-
Program Activity						
Classroom training	47	32	-	-	-	-
On-the-job training	19	26	-	-	-	-
Job search assistance	10	16	-	-	-	-
Work experience	5	7	-	-	-	-
Other services	18	19	-	-	-	-
Median Length of Stay (in days)	109.5	95.2	-	-	-	-
Average Entered Employment Rate						
Overall	62	71	-	-	-	-
Classroom training	49	57	-	-	-	-
On-the-job training	84	86	-	-	-	-
Job search assistance	66	80	-	-	-	-
Work experience	47	55	-	-	-	-
Other services	75	70	-	-	-	-
Average Hourly Wage at Termination						
Overall	$4.86	$5.03	-	-	-	-
Classroom training	$5.17	$5.33	-	-	-	-
On-the-job training	$4.89	$5.10	-	-	-	-
Job search assistance	$4.98	$5.00	-	-	-	-
Work experience	$3.66	$4.35	-	-	-	-
Other services	$4.46	$4.75	-	-	-	-
Youth Rates (Averages)						
Positive Termination Rate	64	78	-	-	-	-
Employability Enhancement Rate	19	16	-	-	-	-

Data on "long term AFDC recipients" are NOT AVAILABLE prior to PY 1988.

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 17. FOOD STAMP RECIPIENTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Food Stamps	No Food Stamps	Food Stamps	No Food Stamps	Food Stamps	No Food Stamps
Total Terminees	148,900	281,500	151,000	326,500	246,500	517,400
Sex						
Male	33	53	35	53	34	54
Female	67	47	65	47	66	46
Minority Status						
White (excluding Hispanic)	49	56	51	56	48	57
Black (excluding Hispanic)	36	28	37	30	39	29
Hispanic	13	12	9	11	10	10
Other	3	4	3	4	3	4
Age at Enrollment						
Younger than 19	18	23	16	22	21	27
19-21	14	17	14	19	13	18
Adults, age 22-54	66	54	68	54	64	50
55 and older	2	6	2	5	2	5
Economically Disadvantaged	98	93	98	94	98	93
Receiving AFDC	52	7	52	8	53	8
Receiving Public Assistance (Including AFDC)	100	13	100	14	100	14
U.C. Claimant	3	5	3	6	3	6
Education Status						
School dropout	31	28	30	26	29	26
Student (HS or less)	12	13	12	13	15	18
High school graduate (or more)	57	59	58	61	55	55
Program Activity						
Classroom training	39	29	37	31	39	32
On-the-job training	21	28	24	27	21	25
Job search assistance	15	16	15	18	14	17
Work experience	7	7	7	7	9	7
Other services	18	20	16	17	18	19
Median Length of Stay (in days)	106.0	91.1	106.9	90.3	109.1	98.6
Average Entered Employment Rate						
Overall	64	73	62	72	59	67
Classroom training	49	62	49	61	47	56
On-the-job training	83	87	76	82	76	81
Job search assistance	76	80	77	84	73	78
Work experience	46	59	38	53	37	48
Other services	69	71	69	68	63	61
Average Hourly Wage at Termination						
Overall	$4.81	$5.12	$4.64	$4.90	$4.62	$4.93
Classroom training	$5.09	$5.44	$4.84	$5.21	$4.77	$5.21
On-the-job training	$4.90	$5.16	$4.63	$4.98	$4.62	$5.04
Job search assistance	$4.70	$5.13	$4.79	$4.75	$4.74	$4.91
Work experience	$4.17	$4.38	$3.94	$4.26	$3.88	$4.28
Other services	$4.50	$4.84	$4.35	$4.60	$4.51	$4.54
Youth Rates (Averages)						
Positive Termination Rate	72	80	70	78	67	74
Employability Enhancement Rate	18	16	18	16	22	19

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 18. SCHOOL DROPOUTS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	School Dropouts	All Others	School Dropouts	All Others	School Dropouts	All Others
Total Terminees	125,300	305,100	131,500	346,000	209,000	554,800
Sex						
Male	50	44	50	47	50	46
Female	50	56	50	53	50	54
Minority Status						
White (excluding Hispanic)	51	54	53	55	51	55
Black (excluding Hispanic)	28	32	29	33	31	33
Hispanic	18	10	15	8	15	8
Other	4	4	3	4	3	4
Age at Enrollment						
Younger than 19	20	21	20	20	22	26
19-21	18	15	20	16	19	16
Adults, age 22-54	57	59	55	60	54	55
55 and older	6	4	5	4	5	3
Economically Disadvantaged	94	95	95	95	94	94
Receiving AFDC	26	21	23	21	24	22
Receiving Public Assistance (Including AFDC)	47	41	45	40	45	40
U.C. Claimant	4	5	3	6	4	6
Education Status						
School dropout	100	-	100	-	100	-
Student (HS or less)	-	18	-	18	-	24
High school graduate (or more)	-	82	-	82	-	76
Program Activity						
Classroom training	39	31	37	31	39	32
On-the-job training	24	26	24	28	22	24
Job search assistance	16	15	19	17	16	16
Work experience	4	8	4	8	5	9
Other services	17	20	17	16	18	19
Median Length of Stay (in days)	95.5	96.6	96.2	95.5	98.4	103.6
Average Entered Employment Rate						
Overall	65	72	65	70	60	65
Classroom training	48	61	50	60	44	57
On-the-job training	80	88	76	82	76	81
Job search assistance	80	78	81	83	78	77
Work experience	53	55	46	48	49	43
Other services	71	70	68	69	65	61
Average Hourly Wage at Termination						
Overall	$4.78	$5.11	$4.51	$4.93	$4.56	$4.94
Classroom training	$4.93	$5.47	$4.69	$5.25	$4.62	$5.23
On-the-job training	$4.87	$5.17	$4.66	$4.95	$4.68	$5.00
Job search assistance	$4.76	$5.10	$4.43	$4.90	$4.56	$4.98
Work experience	$4.37	$4.31	$4.34	$4.14	$4.56	$4.07
Other services	$4.52	$4.81	$4.12	$4.68	$4.27	$4.63
Youth Rates (Averages)						
Positive Termination Rate	72	80	72	78	69	74
Employability Enhancement Rate	13	18	13	18	15	21

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 19. LIMITED ENGLISH LANGUAGE PROFICIENCY, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Limited English	All Others	Limited English	All Others	Limited English	All Others
Total Terminees	18,000	412,400	12,600	464,900	21,900	741,900
Sex						
Male	46	46	51	47	51	47
Female	54	54	49	53	49	53
Minority Status						
White (excluding Hispanic)	9	55	11	55	13	55
Black (excluding Hispanic)	8	32	9	33	10	33
Hispanic	62	10	53	9	49	9
Other	20	3	27	3	27	3
Age at Enrollment						
Younger than 19	15	21	11	20	17	25
19-21	14	16	10	17	10	17
Adults, age 22-54	68	58	73	58	67	54
55 and older	3	5	6	4	6	4
Economically Disadvantaged	93	95	94	95	94	94
Receiving AFDC	17	23	16	22	15	23
Receiving Public Assistance (Including AFDC)	37	43	38	41	31	42
U.C. Claimant	8	4	2	5	2	5
Education Status						
School dropout	52	28	49	27	46	27
Student (HS or less)	14	13	6	13	14	18
High school graduate (or more)	34	59	44	60	40	56
Program Activity						
Classroom training	29	33	40	33	42	34
On-the-job training	34	25	26	26	23	24
Job search assistance	14	16	23	17	19	16
Work experience	9	7	4	7	5	8
Other services	14	19	8	17	10	19
Median Length of Stay (in days)	67.2	97.7	69.1	96.7	81.0	102.9
Average Entered Employment Rate						
Overall	66	70	73	69	65	64
Classroom training	57	57	55	57	50	53
On-the-job training	90	85	82	80	79	80
Job search assistance	86	79	93	82	77	77
Work experience	24	56	67	47	56	44
Other services	35	72	77	68	73	62
Average Hourly Wage at Termination						
Overall	$5.04	$5.02	$4.88	$4.83	$5.01	$4.84
Classroom training	$5.58	$5.30	$5.29	$5.11	$5.50	$5.06
On-the-job training	$4.58	$5.12	$4.40	$4.90	$4.56	$4.93
Job search assistance	$5.18	$4.99	$4.99	$4.75	$5.18	$4.86
Work experience	$4.94	$4.30	$4.37	$4.17	$3.93	$4.16
Other services	$5.77	$4.71	$4.83	$4.52	$4.81	$4.53
Youth Rates (Averages)						
Positive Termination Rate	68	78	77	76	69	73
Employability Enhancement Rate	22	16	9	16	18	20

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 20. HANDICAPPED PERSONS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Handicapped	Non-Handicapped	Handicapped	Non-Handicapped	Handicapped	Non-Handicapped
Total Terminees	47,300	383,100	45,800	431,700	85,700	678,100
Sex						
Male	61	44	62	46	62	45
Female	39	56	38	54	38	55
Minority Status						
White (excluding Hispanic)	71	51	74	52	76	52
Black (excluding Hispanic)	19	32	18	34	17	34
Hispanic	7	13	6	10	5	11
Other	3	4	2	3	3	3
Age at Enrollment						
Younger than 19	32	19	28	19	41	23
19-21	12	17	15	17	14	17
Adults, age 22-54	51	59	53	59	41	56
55 and older	5	5	3	4	3	4
Economically Disadvantaged	95	95	94	95	91	94
Receiving AFDC	9	24	11	23	9	24
Receiving Public Assistance (Including AFDC)	31	45	31	42	28	43
U.C. Claimant	3	5	4	5	3	5
Education Status						
School dropout	21	30	21	28	18	28
Student (HS or less)	28	11	26	11	41	15
High school graduate (or more)	51	59	53	61	41	57
Program Activity						
Classroom training	31	33	30	33	29	35
On-the-job training	18	26	19	27	16	25
Job search assistance	13	16	20	17	16	16
Work experience	11	7	14	6	15	7
Other services	26	18	17	16	23	18
Median Length of Stay (in days)	106.4	95.2	100.5	95.7	115.1	101.1
Average Entered Employment Rate						
Overall	63	71	64	69	56	65
Classroom training	52	57	57	57	49	53
On-the-job training	85	86	76	81	76	80
Job search assistance	70	80	77	83	71	78
Work experience	59	54	56	46	45	44
Other services	60	72	57	69	48	64
Average Hourly Wage at Termination						
Overall	$4.78	$5.05	$4.52	$4.85	$4.46	$4.87
Classroom training	$5.24	$5.32	$4.69	$5.13	$4.56	$5.11
On-the-job training	$4.80	$5.12	$4.75	$4.90	$4.75	$4.94
Job search assistance	$5.16	$4.98	$4.69	$4.75	$4.79	$4.83
Work experience	$4.15	$4.36	$3.93	$4.24	$3.88	$4.22
Other services	$4.34	$4.79	$4.11	$4.56	$3.99	$4.60
Youth Rates (Averages)						
Positive Termination Rate	75	78	77	76	73	72
Employability Enhancement Rate	21	16	20	16	28	19

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 21. OFFENDERS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Offenders	Non-Offenders	Offenders	Non-Offenders	Offenders	Non-Offenders
Total Terminees	37,700	392,800	41,000	436,500	65,100	698,700
Sex						
Male	81	43	83	44	84	44
Female	19	57	17	56	16	56
Minority Status						
White (excluding Hispanic)	57	53	57	54	56	54
Black (excluding Hispanic)	31	31	29	33	30	33
Hispanic	10	13	12	10	11	10
Other	2	4	2	4	3	3
Age at Enrollment						
Younger than 19	22	21	24	20	26	25
19-21	10	17	18	17	16	17
Adults, age 22-54	66	58	57	59	58	54
55 and older	2	5	1	4	1	4
Economically Disadvantaged	94	95	93	95	94	94
Receiving AFDC	12	23	10	23	11	23
Receiving Public Assistance (Including AFDC)	33	44	29	42	28	43
U.C. Claimant	4	5	4	5	5	5
Education Status						
School dropout	46	27	47	26	47	26
Student (HS or less)	8	13	9	13	12	18
High school graduate (or more)	46	59	43	61	41	56
Program Activity						
Classroom training	29	33	30	33	32	34
On-the-job training	24	25	21	27	19	24
Job search assistance	19	15	22	17	22	15
Work experience	5	7	6	7	6	8
Other services	23	19	22	16	21	18
Median Length of Stay (in days)	90.1	96.9	93.7	95.9	95.2	102.8
Average Entered Employment Rate						
Overall	65	70	61	70	58	65
Classroom training	52	57	40	58	38	54
On-the-job training	79	86	77	81	75	80
Job search assistance	75	79	80	83	76	77
Work experience	37	56	55	47	48	43
Other services	64	71	56	70	55	63
Average Hourly Wage at Termination						
Overall	$5.05	$5.02	$4.72	$4.84	$4.74	$4.86
Classroom training	$5.05	$5.33	$4.83	$5.13	$4.86	$5.09
On-the-job training	$5.08	$5.09	$4.83	$4.89	$4.86	$4.93
Job search assistance	$5.29	$4.96	$4.89	$4.75	$4.84	$4.87
Work experience	$4.46	$4.31	$4.59	$4.14	$4.54	$4.13
Other services	$4.83	$4.72	$4.27	$4.55	$4.37	$4.55
Youth Rates (Averages)						
Positive Termination Rate	76	78	76	76	70	73
Employability Enhancement Rate	19	16	26	15	26	19

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 22. READING SKILLS BELOW SEVENTH GRADE, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Reading Skills Below Grade 7	All Others	Reading Skills Below Grade 7	All Others	Reading Skills Below Grade 7	All Others
Total Terminees	83,900	346,500	-	-	-	-
Sex						
Male	51	45	-	-	-	-
Female	49	55	-	-	-	-
Minority Status						
White (excluding Hispanic)	34	58	-	-	-	-
Black (excluding Hispanic)	41	28	-	-	-	-
Hispanic	19	11	-	-	-	-
Other	6	3	-	-	-	-
Age at Enrollment						
Younger than 19	29	19	-	-	-	-
19-21	15	16	-	-	-	-
Adults, age 22-54	52	60	-	-	-	-
55 and older	3	5	-	-	-	-
Economically Disadvantaged	95	94	-	-	-	-
Receiving AFDC	22	22	-	-	-	-
Receiving Public Assistance (Including AFDC)	42	43				
U.C. Claimant	3	5				
Education Status						
School dropout	39	27				
Student (HS or less)	18	11				
High school graduate (or more)	43	62				
Program Activity						
Classroom training	30	34	-	-	-	-
On-the-job training	25	25	-	-	-	-
Job search assistance	16	16	-	-	-	-
Work experience	9	7	-	-	-	-
Other services	21	19	-	-	-	-
Median Length of Stay (in days)	82.2	99.9	-	-	-	-
Average Entered Employment Rate						
Overall	66	71	-	-	-	-
Classroom training	56	57	-	-	-	-
On-the-job training	85	86	-	-	-	-
Job search assistance	76	80	-	-	-	-
Work experience	53	55	-	-	-	-
Other services	56	74	-	-	-	-
Average Hourly Wage at Termination						
Overall	$4.76	$5.08	-	-	-	-
Classroom training	$5.17	$5.34	-	-	-	-
On-the-job training	$4.79	$5.16	-	-	-	-
Job search assistance	$4.67	$5.07	-	-	-	-
Work experience	$4.03	$4.41	-	-	-	-
Other services	$4.53	$4.77	-	-	-	-
Youth Rates (Averages)						
Positive Termination Rate	76	78	-	-	-	-
Employability Enhancement Rate	21	15	-	-	-	-

Data for persons with "reading skills below the seventh grade level" are NOT AVAILABLE prior to PY 1988.

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 23. DISPLACED HOMEMAKERS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Displaced Homemakers	All Others	Displaced Homemakers	All Others	Displaced Homemakers	All Others
Total Terminees	13,700	416,700	13,800	463,700	21,800	742,000
Sex						
Male	5	47	4	49	4	49
Female	95	53	96	51	96	51
Minority Status						
White (excluding Hispanic)	68	53	75	54	71	54
Black (excluding Hispanic)	12	31	15	33	16	33
Hispanic	15	12	8	10	11	10
Other	4	4	2	3	2	4
Age at Enrollment						
Younger than 19	6	21	1	21	2	26
19-21	6	16	5	18	4	17
Adults, age 22-54	86	57	85	58	87	54
55 and older	2	5	9	4	7	4
Economically Disadvantaged	97	94	96	95	96	94
Receiving AFDC	60	21	47	21	46	22
Receiving Public Assistance (Including AFDC)	75	42	63	40	63	41
U.C. Claimant	4	5	6	5	5	5
Education Status						
School dropout	35	29	32	27	31	27
Student (HS or less)	4	13	3	13	2	18
High school graduate (or more)	61	58	65	60	66	55
Program Activity						
Classroom training	50	32	47	32	51	34
On-the-job training	15	26	17	27	15	24
Job search assistance	12	16	16	17	14	16
Work experience	3	7	2	7	2	8
Other services	19	19	18	16	18	18
Median Length of Stay (in days)	129.2	95.2	127.7	94.9	125.4	101.4
Average Entered Employment Rate						
Overall	63	70	63	69	61	64
Classroom training	53	57	48	57	48	53
On-the-job training	79	86	82	80	80	80
Job search assistance	70	79	76	83	67	77
Work experience	47	55	67	48	79	44
Other services	73	70	74	68	77	61
Average Hourly Wage at Termination						
Overall	$5.03	$5.02	$4.89	$4.82	$4.97	$4.84
Classroom training	$5.51	$5.30	$4.92	$5.10	$4.95	$5.07
On-the-job training	$4.63	$5.10	$4.81	$4.89	$4.83	$4.93
Job search assistance	$4.48	$5.01	$5.36	$4.75	$5.28	$4.85
Work experience	$5.51	$4.30	$3.67	$4.18	$3.82	$4.16
Other services	$4.74	$4.73	$4.62	$4.51	$5.03	$4.51
Youth Rates (Averages)						
Positive Termination Rate	72	78	75	76	49	73
Employability Enhancement Rate	17	16	17	16	11	20

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 24. VETERANS, TITLE IIA: Distribution of Title IIA terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Veterans	Non-Veterans	Veterans	Non-Veterans	Veterans	Non-Veterans
Total Terminees	32,700	397,700	42,500	435,000	60,900	702,900
Sex						
Male	92	42	95	43	94	43
Female	8	58	5	57	6	57
Minority Status						
White (excluding Hispanic)	74	52	68	53	70	53
Black (excluding Hispanic)	20	32	24	33	23	33
Hispanic	4	13	6	10	5	10
Other	2	4	2	4	2	4
Age at Enrollment						
Younger than 19	1	23	-	22	1	27
19-21	4	17	4	19	5	18
Adults, age 22-54	83	56	84	56	83	52
55 and older	12	4	12	3	12	3
Economically Disadvantaged	90	95	92	95	92	94
Receiving AFDC	10	23	8	23	10	23
Receiving Public Assistance (Including AFDC)	32	44	29	42	30	43
U.C. Claimant	11	4	12	5	12	4
Education Status						
School dropout	14	30	13	29	15	28
Student (HS or less)	-	14	1	14	1	19
High school graduate (or more)	86	56	86	57	84	53
Program Activity						
Classroom training	26	33	24	34	25	35
On-the-job training	31	25	39	25	37	23
Job search assistance	20	15	22	17	23	15
Work experience	3	7	3	7	3	8
Other services	20	19	12	17	13	19
Median Length of Stay (in days)	88.0	96.9	81.2	97.6	83.0	104.1
Average Entered Employment Rate						
Overall	78	69	78	68	77	63
Classroom training	63	56	63	57	61	52
On-the-job training	87	85	83	80	85	79
Job search assistance	77	79	86	82	83	76
Work experience	72	54	46	48	47	44
Other services	86	69	83	67	81	61
Average Hourly Wage at Termination						
Overall	$5.88	$4.94	$5.76	$4.72	$5.87	$4.74
Classroom training	$6.31	$5.24	$6.23	$5.01	$6.15	$4.99
On-the-job training	$5.75	$5.02	$5.84	$4.73	$5.99	$4.76
Job search assistance	$5.67	$4.93	$5.29	$4.70	$5.62	$4.77
Work experience	$5.76	$4.26	$4.61	$4.17	$4.97	$4.14
Other services	$5.91	$4.60	$5.86	$4.40	$5.66	$4.45
Youth Rates (Averages)						
Positive Termination Rate	90	78	87	76	80	72
Employability Enhancement Rate	-	17	5	16	2	20

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

7. TITLE III PARTICIPANTS

For Title III, JTQS estimates of enrollment and termination levels must be viewed with caution due to several revisions in the Title III sample frame and the apparent shortcomings of frames used prior to PY 1986 (see Technical Note in Section 2 of this paper). Because of the Title III sample frame problems, neither historical enrollment and termination counts nor "on-board" levels are provided. However, the JTQS estimates of Title III participant characteristics as reported in the following material appear to be sound despite the sampling problems, and adjustments to such estimates are not considered necessary. The Title III characteristics and program outcome data are shown in Tables 25 and 26, on pages 40 and 41.

- The estimated number of new enrollees in programs authorized under JTPA Title III during January-March 1989 was 37,000, and the cumulative estimate for the first three quarters of PY 1988 was 90,100. The cumulative figure represents an increase of 18 percent relative to the same period of the preceding program year.

- Title III terminations were 22,200 during the third quarter of PY 1988 and 61,000 cumulatively. The cumulative estimate constitutes a two percent decrease compared to the first three quarters of PY 1987. These increases/decreases will be monitored as year-end data become available for the fourth quarter of PY 1988.

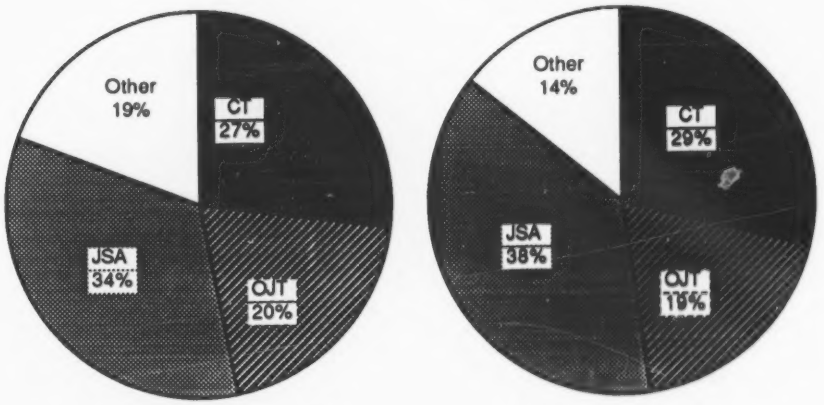
- During July 1988-March 1989, 60 percent of the Title III terminees were male, 26 percent were members of minority groups, 88 percent were of prime working age (22-54), and 81 percent had completed high school. More than one-third (37%) were economically disadvantaged, half were unemployment compensation claimants, and less than one-tenth were receiving public assistance.

- Compared to the same period one year earlier, the percentages of males, blacks, unemployment compensation claimants, and high school graduates in Title III decreased, while the proportions of Hispanics, economically disadvantaged persons, public assistance recipients, and school dropouts increased.

- Over the four full program years of JTPA operation (PY 1984-PY 1987, see Table 3), the levels of economically disadvantaged persons and public assistance recipients in Title III have decreased, while the percentages of unemployment compensation claimants and high school graduates have increased.

- The distributions of Title III terminees by program activity for the first three quarters of both PY 1988 and PY 1987 are illustrated below. An estimated 47 percent of the July 1988-March 1989 Title III terminees participated in JTPA training programs (CT or OJT -- i.e., classroom training or on-the-job training). An additional 34 percent participated in job search assistance (JSA). The proportions of terminees from CT and JSA decreased slightly compared to the first three quarters of PY 1987.

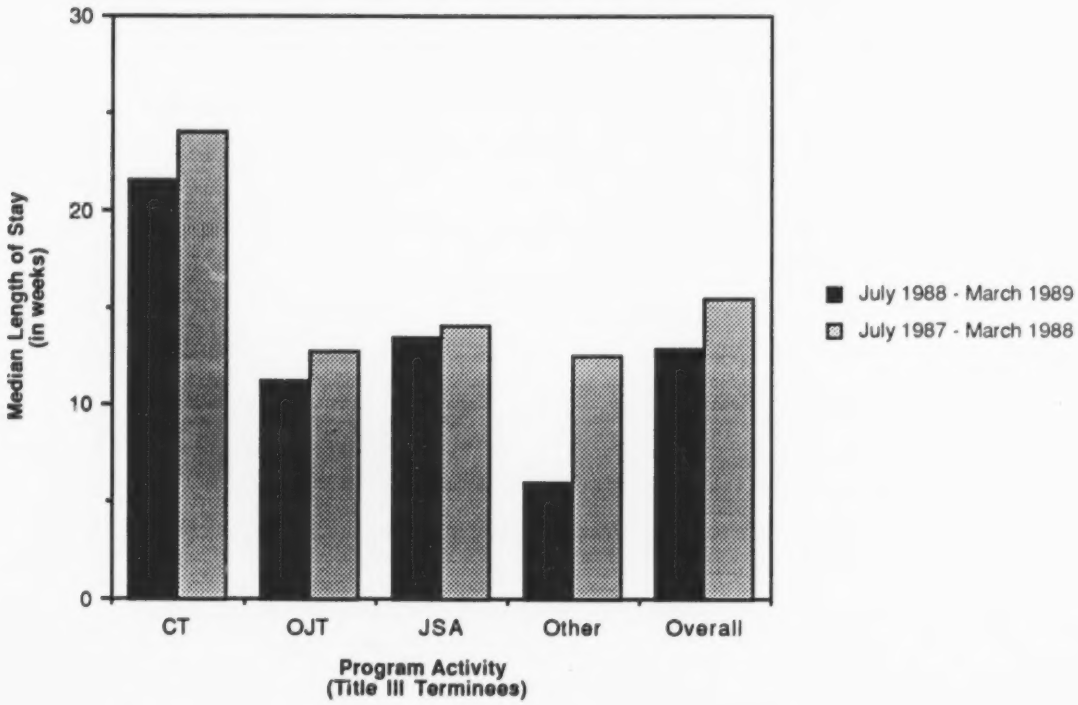
Title III
Program Activity Distributions



July 1988 - March 1989 July 1987 - March 1988

Information on JTPA program outcomes for July 1988-March 1989 Title III terminees is also included in Table 25 (and in Table 26 for earlier years). The July 1988-March 1989 data may be summarized as follows.

- The overall median length of stay for July 1988-March 1989 JTPA Title III terminees was an estimated 89.8 days, or approximately 12.8 weeks. This represents a decrease of nearly three weeks compared to the median stay of 15.5 weeks for terminees during the first three quarters of PY 1987. Length of stay for each program activity, including comparable data for PY 1987, is displayed graphically below.



- Clearly, median length of stay decreased in all activities compared to the first three quarters of PY 1987. This was apparently due to an especially large Title III program which targeted Hispanics during the second quarter of PY 1988; most of these participants received "other services" (presumably orientation) and had program stays of only a day or two.

- Of the 61,000 Title III terminees during July 1988-March 1989, 46,700 (or 77%) entered employment at the time of termination. This is slightly lower than the rate of 79 percent for the same period of the preceding year. The decrease may reflect the large second quarter program targeting Hispanics.

- The average hourly wage for July 1988-March 1989 Title III terminees who entered employment at termination was $7.43, and this was essentially unchanged from the $7.42 average wage for terminees one year earlier.

Table 25. CURRENT QUARTER and YEAR TO DATE, TITLE III: Distribution of Title III terminees by selected characteristics and program outcomes for the most recent quarter and year to date, with comparative data for the preceding year

Selected Characteristics and Program Outcomes	Most Recent Quarter (January - March)		Year to Date (July - March)	
	PY 1988	PY 1987	PY 1988	PY 1987
Total Terminees	22,200	19,400	61,000	62,000
Sex				
Male	60	61	60	63
Female	40	39	40	37
Minority Status				
White (excluding Hispanic)	77	77	75	75
Black (excluding Hispanic)	13	16	13	17
Hispanic	8	6	11	6
Other	2	1	2	2
Age at Enrollment				
Younger than 19	-	-	-	-
19-21	3	3	3	3
Adults, age 22-54	88	88	88	89
55 and older	9	8	8	7
Economically Disadvantaged	35	29	37	32
Receiving AFDC	1	3	1	2
Receiving Public Assistance (Including AFDC)	8	8	9	6
U.C. Claimant	50	55	50	55
Education Status				
School dropout	17	14	19	15
Student (HS or less)	-	1	-	1
High school graduate (or more)	83	85	81	84
Program Activity				
Classroom training	26	28	27	29
On-the-job training	24	18	20	19
Job search assistance	36	39	34	38
Other services	15	16	19	14
Median Length of Stay (in days)	100.1	102.1	89.8	108.4
Average Entered Employment Rate				
Overall	82	79	77	79
Classroom training	81	82	75	80
On-the-job training	90	89	90	92
Job search assistance	78	73	80	71
Other services	80	78	58	76
Average Hourly Wage at Termination				
Overall	$7.41	$7.45	$7.43	$7.42
Classroom training	$6.93	$7.61	$7.18	$7.35
On-the-job training	$7.07	$6.59	$7.01	$7.19
Job search assistance	$8.38	$7.89	$8.02	$7.73
Other services	$6.64	$7.22	$7.16	$7.14

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 26. TITLE III TRENDS: Distribution of Title III terminees by selected characteristics and program outcomes for previous program years

Selected Characteristics and Program Outcomes	Previous Program Years			
	PY 1987	PY 1986	PY 1985	PY 1984
Total Terminees	93,600	102,600	83,700	80,100
Sex				
Male	63	67	58	65
Female	37	33	42	35
Minority Status				
White (excluding Hispanic)	75	77	71	75
Black (excluding Hispanic)	18	17	20	18
Hispanic	6	4	7	6
Other	2	2	2	2
Age at Enrollment				
Younger than 19	-	-	-	1
19-21	3	3	5	5
Adults, age 22-54	88	89	87	88
55 and older	9	8	8	6
Economically Disadvantaged	31	30	40	51
Receiving AFDC	2	2	3	5
Receiving Public Assistance (Including AFDC)	6	7	11	15
U.C. Claimant	54	56	54	49
Education Status				
School dropout	16	16	20	20
Student (HS or less)	1	1	1	1
High school graduate (or more)	84	83	80	80
Program Activity				
Classroom training	29	31	22	25
On-the-job training	19	17	20	18
Job search assistance	38	40	38	37
Other services	15	13	20	19
Median Length of Stay (in days)	113.9	117.5	114.4	117.9
Average Entered Employment Rate				
Overall	76	71	68	65
Classroom training	77	70	63	64
On-the-job training	90	89	84	84
Job search assistance	67	64	66	66
Other services	77	73	61	49
Average Hourly Wage at Termination				
Overall	$7.40	$7.26	$6.30	$6.20
Classroom training	$7.28	$7.46	$6.64	$6.43
On-the-job training	$7.25	$6.56	$6.11	$5.83
Job search assistance	$7.79	$7.47	$6.46	$6.38
Other services	$6.97	$7.35	$5.83	$5.93

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

8. COMPARISON OF TITLE III WITH ELIGIBLE POPULATION

The table below compares the characteristics of the July 1988-March 1989 Title III terminees with those of the eligible population of displaced workers. Data for the eligible population were compiled from Bureau of Labor Statistics (BLS) information obtained through the Current Population Survey (CPS) for January 1988. Highlights of the comparison are the following.

- Males and whites were somewhat underrepresented in Title III during the first three quarters of PY 1988 compared to the eligible population.
- Title III served larger proportions of Hispanics and persons aged 22-44 than estimated for the eligible population, but a substantially smaller percentage of workers who were at least 45 years of age.

Table 27. COMPARISON WITH TITLE III ELIGIBLES: Distribution of Title III JTPA eligibles compared to July 1988-March 1989 program terminees by selected characteristics

Selected Characteristics	July 1988-March 1989 JTPA Title III Terminees	Eligible Displaced Workers
Estimated Total	61,000	5,130,330*
Percent	100	100
Sex		
Male	60	65
Female	40	35
Minority Status		
White (excluding Hispanics)	75	81
Black (excluding Hispanics)	13	11
Hispanic	11	6
Other	2	2
Age		
Younger than 22	3	1**
22-44	71	62
45 and older	26	38
Education		
Less than high school	19	22
High school graduate or more	81	78

*As defined by the Bureau of Labor Statistics, U.S. DOL, this estimate represents persons with tenure of three or more years who lost or left a job between January 1983 and January 1988, due to plant closings or moves, slack work, or the abolishment of their positions or shifts.

**The BLS data for this category represents 20 and 21 year olds only.

9. TITLE III NATIONAL PERFORMANCE STANDARDS

For previous JTPA program years, national performance standards have been in effect for Title IIA programs, but no such standards were developed for Title III. Effective in PY 1989, however, a national entered employment rate standard will be applied for Title III programs. Although this new standard will not take effect until the upcoming JTPA program year, it may be of interest to compare current program performance with the new standard.

- The PY 1989 national performance standard for Title III programs will be an entered employment rate of 64 percent.
- As estimated by JTQS, the Title III entered employment rate for July 1988-March 1989 terminees was 77 percent; a slightly higher rate (79%) was reported for the same period one year earlier. Clearly, the rates for both periods substantially exceed the planned PY 1989 national standard.

10. DETAILED TABLES FOR TITLE III TARGET GROUPS

The following pages contain nine tables that provide detailed JTQS estimates for subgroups of Title III terminees who are of special interest (including those receiving emphasis in the JTPA legislation). Among these are females, minorities, blacks, older workers, and school dropouts. Selected highlights for some of these Title III target groups are summarized below. Greater detail is shown in Tables 28-36 which follow. However, from time to time, some of these Title III subgroups are too small to provide statistically reliable estimates; generally, subgroups of fewer than 3,000 Title III participants (see "Total Terminees" line in each table) should be considered too small for reliable statistical analysis. Caution should also be exercised regarding groups that reflect unacceptably high nonresponse rates; these groups include persons unemployed at least 15 of the 26 weeks prior to JTPA, and persons with reading skills below the seventh grade level.

- Females in Title III during the first three quarters of PY 1988 consisted of larger proportions of blacks, economically disadvantaged persons, and unemployment compensation claimants compared to males. Females stayed in Title III about two weeks longer than males and reported lower wages at termination, but generally experienced higher entered employment rates.

- Title III minorities were comprised of higher percentages of females, economically disadvantaged persons, public assistance recipients, and school dropouts. Also, termination wages were consistently lower for minorities. The lower wages for minorities may reflect their comparatively shorter program stays and somewhat lower participation rates in the JTPA training activities (classroom training and on-the-job training).

- Unemployment compensation claimants in Title III included higher proportions of females, whites and high school graduates compared to non-claimants and they were less often economically disadvantaged or receiving public assistance. Claimants spent about two weeks longer in JTPA than non-claimants and also experienced higher overall entered employment rates and wages at termination.

- Veterans, compared to all other Title III terminees, included larger proportions of males, whites, persons aged 55 and older, unemployment compensation claimants, and high school graduates. Larger proportions of veterans participated in classroom training or job search assistance, and their wages at termination were substantially higher than those of non-veterans.

- School dropouts in Title III were more likely to be Hispanic, age 55 and older, economically disadvantaged, and public assistance recipients compared to all other terminees. Their median length of stay in Title III was unusually brief (about seven weeks), and they experienced comparatively low entered employment rates and average wages at JTPA termination.

- Older workers (age 55+) in Title III were predominantly white and included larger proportions of economically disadvantaged persons, UC claimants, and school dropouts than did other terminees. The older workers participated most commonly in JTPA job search assistance and generally experienced somewhat mixed program outcomes, that is, the overall entered employment rate was lower for older workers, but their overall average hourly wage at JTPA termination was higher than for other terminees.

Table 28. MALES and FEMALES, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Males	Females	Males	Females	Males	Females
Total Terminees	36,300	24,700	39,200	22,800	58,700	34,800
Sex						
Male	100	-	100	-	100	-
Female	-	100	-	100	-	100
Minority Status						
White (excluding Hispanic)	77	71	80	68	78	69
Black (excluding Hispanic)	10	17	14	23	14	24
Hispanic	11	10	5	7	6	6
Other	2	2	1	2	2	2
Age at Enrollment						
Younger than 19	1	-	-	-	-	-
19-21	4	2	2	3	2	3
Adults, age 22-54	87	89	89	90	88	88
55 and older	8	9	8	6	9	8
Economically Disadvantaged	36	39	36	27	34	26
Receiving AFDC	1	1	1	3	1	3
Receiving Public Assistance (Including AFDC)	8	10	5	8	5	8
U.C. Claimant	48	53	54	57	53	54
Education Status						
School dropout	19	19	16	13	15	16
Student (HS or less)	-	-	1	-	1	1
High school graduate (or more)	81	81	83	86	84	83
Program Activity						
Classroom training	25	29	27	33	26	33
On-the-job training	21	19	20	17	20	17
Job search assistance	34	33	39	35	39	36
Other services	19	19	14	14	15	14
Median Length of Stay (in days)	85.0	97.8	108.0	108.9	112.3	116.1
Average Entered Employment Rate						
Overall	76	78	80	77	78	73
Classroom training	69	83	82	78	79	75
On-the-job training	90	91	93	91	91	89
Job search assistance	82	77	73	67	71	61
Other services	58	59	74	80	76	78
Average Hourly Wage at Termination						
Overall	$8.19	$6.35	$8.22	$5.99	$8.18	$6.00
Classroom training	$8.29	$5.98	$8.18	$6.15	$8.14	$6.06
On-the-job training	$7.59	$6.04	$7.91	$5.70	$8.06	$5.59
Job search assistance	$8.70	$6.94	$8.50	$6.16	$8.46	$6.37
Other services	$7.77	$6.26	$8.10	$5.66	$7.74	$5.68

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 29. WHITES (excluding HISPANICS) and MINORITIES, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Whites	Minorities	Whites	Minorities	Whites	Minorities
Total Terminees	45,500	15,500	46,600	15,400	69,900	23,600
Sex						
Male	61	54	67	52	66	54
Female	39	46	33	48	34	46
Minority Status						
White (excluding Hispanic)	100	-	100	-	100	-
Black (excluding Hispanic)	-	49	-	70	-	70
Hispanic	-	43	-	24	-	23
Other	-	7	-	6	-	7
Age at Enrollment						
Younger than 19	-	1	-	-	-	-
19-21	3	4	3	3	3	3
Adults, age 22-54	88	90	89	91	87	91
55 and older	10	5	8	5	10	6
Economically Disadvantaged	31	54	31	38	29	39
Receiving AFDC	1	1	1	5	1	4
Receiving Public Assistance (Including AFDC)	6	16	5	10	5	10
U.C. Claimant	54	40	54	58	54	54
Education Status						
School dropout	14	34	13	21	14	20
Student (HS or less)	-	-	1	1	1	1
High school graduate (or more)	86	65	86	78	85	79
Program Activity						
Classroom training	30	18	30	29	29	28
On-the-job training	21	18	21	14	21	15
Job search assistance	36	27	36	41	36	42
Other services	14	37	13	15	14	15
Median Length of Stay (in days)	104.3	57.4	108.2	109.0	114.5	112.6
Average Entered Employment Rate						
Overall	81	65	81	72	78	70
Classroom training	74	79	82	75	79	72
On-the-job training	90	90	93	87	91	88
Job search assistance	81	77	73	67	69	63
Other services	80	35	79	69	79	70
Average Hourly Wage at Termination						
Overall	$7.52	$7.11	$7.62	$6.72	$7.58	$6.79
Classroom training	$7.25	$6.89	$7.44	$7.04	$7.38	$6.95
On-the-job training	$7.05	$6.87	$7.39	$6.25	$7.47	$6.29
Job search assistance	$8.07	$7.81	$8.07	$6.75	$8.03	$7.10
Other services	$7.43	$6.49	$7.34	$6.56	$7.17	$6.33

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 30. BLACKS (excluding HISPANICS) and NON-BLACKS, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Blacks	Non-Blacks	Blacks	Non-Blacks	Blacks	Non-Blacks
Total Terminees	7,700	53,300	10,700	51,300	16,600	76,900
Sex						
Male	47	61	50	66	50	65
Female	53	39	50	34	50	35
Minority Status						
White (excluding Hispanic)	-	85	-	91	-	91
Black (excluding Hispanic)	100	-	100	-	100	-
Hispanic	-	13	-	7	-	7
Other	-	2	-	2	-	2
Age at Enrollment						
Younger than 19	-	-	-	-	-	-
19-21	3	3	3	3	3	3
Adults, age 22-54	93	87	92	89	91	88
55 and older	4	9	5	8	6	9
Economically Disadvantaged	48	36	34	32	35	30
Receiving AFDC	2	1	5	2	5	1
Receiving Public Assistance (Including AFDC)	15	8	11	5	12	5
U.C. Claimant	54	50	57	55	51	54
Education Status						
School dropout	15	20	16	15	16	16
Student (HS or less)	-	-	1	1	1	1
High school graduate (or more)	85	80	83	85	83	84
Program Activity						
Classroom training	22	27	28	30	28	29
On-the-job training	23	20	14	20	14	20
Job search assistance	33	34	43	36	42	37
Other services	22	19	15	14	15	14
Median Length of Stay (in days)	90.5	89.7	109.2	108.2	111.2	114.6
Average Entered Employment Rate						
Overall	76	77	69	81	66	78
Classroom training	81	74	72	82	67	80
On-the-job training	89	90	81	94	82	92
Job search assistance	68	82	65	73	59	69
Other services	71	56	65	79	69	78
Average Hourly Wage at Termination						
Overall	$6.84	$7.52	$6.72	$7.54	$6.66	$7.53
Classroom training	$6.75	$7.24	$7.17	$7.38	$7.00	$7.33
On-the-job training	$6.99	$7.01	$6.36	$7.29	$6.33	$7.37
Job search assistance	$7.25	$8.11	$6.69	$7.96	$6.81	$7.99
Other services	$6.14	$7.37	$6.29	$7.31	$6.02	$7.16

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 31. OLDER WORKERS (age 55+), TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Older Workers (age 55+)	All Others	Older Workers (age 55+)	All Others	Older Workers (age 55+)	All Others
Total Terminees	5,200	55,800	4,600	57,400	8,200	85,300
Sex						
Male	58	60	68	63	65	63
Female	42	40	32	37	35	37
Minority Status						
White (excluding Hispanic)	85	74	84	74	83	74
Black (excluding Hispanic)	6	13	11	18	11	18
Hispanic	8	11	5	6	5	6
Other	1	2	1	2	-	2
Age at Enrollment						
Younger than 19	-	-	-	-	-	-
19-21	-	3	-	3	-	3
Adults, age 22-54	-	96	-	97	-	97
55 and older	100	-	100	-	100	-
Economically Disadvantaged	42	37	30	33	29	32
Receiving AFDC	-	1	1	2	1	2
Receiving Public Assistance (Including AFDC)	4	9	3	7	3	7
U.C. Claimant	54	50	62	55	56	53
Education Status						
School dropout	31	18	32	14	29	14
Student (HS or less)	-	-	1	1	1	1
High school graduate (or more)	69	82	68	86	70	85
Program Activity						
Classroom training	23	27	26	30	21	29
On-the-job training	15	21	12	20	12	20
Job search assistance	43	33	48	37	49	37
Other services	18	19	13	14	18	14
Median Length of Stay (in days)	88.5	90.0	115.9	107.6	120.0	113.2
Average Entered Employment Rate						
Overall	71	77	73	79	65	77
Classroom training	67	76	78	80	76	78
On-the-job training	92	90	88	92	83	91
Job search assistance	68	82	67	72	56	69
Other services	63	58	76	76	65	78
Average Hourly Wage at Termination						
Overall	$7.64	$7.41	$7.59	$7.40	$7.06	$7.42
Classroom training	$6.69	$7.22	$7.64	$7.33	$7.16	$7.29
On-the-job training	$7.75	$6.96	$7.04	$7.20	$6.90	$7.26
Job search assistance	$8.44	$7.97	$7.42	$7.76	$7.10	$7.86
Other services	$6.78	$7.19	$8.60	$7.03	$6.95	$6.97

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 32. UNEMPLOYMENT COMPENSATION CLAIMANTS, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	UC Claimants	Non-Claimants	UC Claimants	Non-Claimants	UC Claimants	Non-Claimants
Total Terminees	30,600	30,400	34,300	27,700	50,300	43,300
Sex						
Male	58	62	62	64	63	63
Female	42	38	38	36	37	37
Minority Status						
White (excluding Hispanic)	80	69	74	77	75	75
Black (excluding Hispanic)	13	12	18	17	17	19
Hispanic	5	17	7	5	6	5
Other	2	2	1	2	2	2
Age at Enrollment						
Younger than 19	-	1	-	-	-	-
19-21	3	3	2	4	2	4
Adults, age 22-54	88	88	89	90	89	88
55 and older	9	8	8	6	9	8
Economically Disadvantaged	31	43	31	35	28	35
Receiving AFDC	-	2	1	3	1	3
Receiving Public Assistance (Including AFDC)	6	12	5	8	5	8
U.C. Claimant	100	-	100	-	100	-
Education Status						
School dropout	14	24	16	14	16	15
Student (HS or less)	-	-	1	-	1	1
High school graduate (or more)	86	75	84	85	83	85
Program Activity						
Classroom training	27	26	29	30	28	29
On-the-job training	18	23	14	26	14	25
Job search assistance	42	25	44	29	44	30
Other services	13	26	13	15	14	16
Median Length of Stay (in days)	97.7	81.8	112.7	100.7	115.3	111.7
Average Entered Employment Rate						
Overall	80	73	77	80	75	77
Classroom training	73	77	81	80	77	78
On-the-job training	92	89	96	89	94	88
Job search assistance	79	81	70	73	67	69
Other services	81	47	72	80	77	76
Average Hourly Wage at Termination						
Overall	$7.57	$7.28	$7.47	$7.35	$7.50	$7.27
Classroom training	$7.40	$6.98	$7.38	$7.32	$7.37	$7.17
On-the-job training	$6.95	$7.05	$7.06	$7.29	$7.30	$7.21
Job search assistance	$8.17	$7.76	$7.85	$7.51	$7.88	$7.63
Other services	$6.93	$7.35	$7.03	$7.24	$6.98	$6.95

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 33. UNEMPLOYED AT LEAST 15 OF THE 26 WEEKS PRIOR TO JTPA, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Unemployed 15 of 26 Wks Prior	All Others	Unemployed 15 of 26 Wks Prior	All Others	Unemployed 15 of 26 Wks Prior	All Others
Total Terminees	26,200	34,800	-	-	-	-
Sex						
Male	58	61	-	-	-	-
Female	42	39	-	-	-	-
Minority Status						
White (excluding Hispanic)	73	76	-	-	-	-
Black (excluding Hispanic)	13	12	-	-	-	-
Hispanic	12	10	-	-	-	-
Other	2	2	-	-	-	-
Age at Enrollment						
Younger than 19	1	-	-	-	-	-
19-21	3	3	-	-	-	-
Adults, age 22-54	85	90	-	-	-	-
55 and older	11	7	-	-	-	-
Economically Disadvantaged	45	31	-	-	-	-
Receiving AFDC	2	-	-	-	-	-
Receiving Public Assistance (Including AFDC)	11	7				
U.C. Claimant	45	54				
Education Status						
School dropout	21	17				
Student (HS or less)	-	-				
High school graduate (or more)	78	83				
Program Activity						
Classroom training	26	27	-	-	-	-
On-the-job training	21	19	-	-	-	-
Job search assistance	35	33	-	-	-	-
Other services	17	21	-	-	-	-
Median Length of Stay (in days)	91.0	89.0	-	-	-	-
Average Entered Employment Rate						
Overall	77	76	-	-	-	-
Classroom training	79	72	-	-	-	-
On-the-job training	87	93	-	-	-	-
Job search assistance	78	81	-	-	-	-
Other services	59	58	-	-	-	-
Average Hourly Wage at Termination						
Overall	$7.21	$7.60	-	-	-	-
Classroom training	$7.16	$7.21	-	-	-	-
On-the-job training	$6.68	$7.26	-	-	-	-
Job search assistance	$7.82	$8.17	-	-	-	-
Other services	$6.64	$7.48	-	-	-	-

Data for persons "unemployed at least 15 of the 26 weeks prior to JTPA" are NOT AVAILABLE prior to PY 1988.

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 34. SCHOOL DROPOUTS, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	School Dropouts	All Others	School Dropouts	All Others	School Dropouts	All Others
Total Terminees	11,500	49,500	9,300	52,700	14,600	79,000
Sex						
Male	60	60	67	63	62	63
Female	40	40	33	37	38	37
Minority Status						
White (excluding Hispanic)	54	79	66	77	68	76
Black (excluding Hispanic)	10	13	19	17	18	18
Hispanic	34	6	14	5	13	4
Other	2	2	2	1	2	2
Age at Enrollment						
Younger than 19	1	-	-	-	-	-
19-21	4	3	3	3	2	3
Adults, age 22-54	80	90	81	91	81	90
55 and older	14	7	16	6	16	7
Economically Disadvantaged	55	33	36	32	32	31
Receiving AFDC	2	1	4	2	3	2
Receiving Public Assistance (Including AFDC)	17	7	7	6	7	6
U.C. Claimant	36	53	58	55	56	53
Education Status						
School dropout	100	-	100	-	100	-
Student (HS or less)	-	-	-	1	-	1
High school graduate (or more)	-	100	-	99	-	99
Program Activity						
Classroom training	14	30	22	31	23	30
On-the-job training	19	21	19	19	19	19
Job search assistance	24	36	39	37	38	38
Other services	43	14	20	13	19	14
Median Length of Stay (in days)	51.3	99.6	107.5	108.6	117.3	113.3
Average Entered Employment Rate						
Overall	57	81	78	79	75	76
Classroom training	68	76	77	81	76	78
On-the-job training	92	90	96	92	95	89
Job search assistance	76	81	70	71	64	68
Other services	28	80	75	76	73	78
Average Hourly Wage at Termination						
Overall	$6.57	$7.57	$6.78	$7.53	$6.65	$7.53
Classroom training	$6.59	$7.24	$6.96	$7.40	$6.64	$7.37
On-the-job training	$6.73	$7.07	$6.51	$7.31	$7.02	$7.29
Job search assistance	$6.58	$8.23	$6.93	$7.88	$6.57	$8.00
Other services	$6.32	$7.37	$6.64	$7.27	$6.31	$7.13

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 35. READING SKILLS BELOW SEVENTH GRADE, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Reading Skills Below Grade 7	All Others	Reading Skills Below Grade 7	All Others	Reading Skills Below Grade 7	All Others
Total Terminees	4,500	56,500	-	-	-	-
Sex						
Male	65	59	-	-	-	-
Female	35	41	-	-	-	-
Minority Status						
White (excluding Hispanic)	57	76	-	-	-	-
Black (excluding Hispanic)	12	13	-	-	-	-
Hispanic	28	10	-	-	-	-
Other	3	2	-	-	-	-
Age at Enrollment						
Younger than 19	-	-	-	-	-	-
19-21	5	3	-	-	-	-
Adults, age 22-54	89	88	-	-	-	-
55 and older	6	9	-	-	-	-
Economically Disadvantaged	45	37	-	-	-	-
Receiving AFDC	2	1	-	-	-	-
Receiving Public Assistance (Including AFDC)	20	8				
U.C. Claimant	37	51				
Education Status						
School dropout	39	17				
Student (HS or less)	-	-				
High school graduate (or more)	61	82				
Program Activity						
Classroom training	16	28	-	-	-	-
On-the-job training	25	20	-	-	-	-
Job search assistance	32	34	-	-	-	-
Other services	27	19	-	-	-	-
Median Length of Stay (in days)	71.5	92.2	-	-	-	-
Average Entered Employment Rate						
Overall	81	76	-	-	-	-
Classroom training	84	75	-	-	-	-
On-the-job training	88	90	-	-	-	-
Job search assistance	87	80	-	-	-	-
Other services	64	58	-	-	-	-
Average Hourly Wage at Termination						
Overall	$7.14	$7.46	-	-	-	-
Classroom training	$6.37	$7.23	-	-	-	-
On-the-job training	$7.15	$6.99	-	-	-	-
Job search assistance	$7.83	$8.03	-	-	-	-
Other services	$6.62	$7.22	-	-	-	-

Data for persons with "reading skills below the seventh grade level" are NOT AVAILABLE prior to PY 1988.

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

Table 36. VETERANS, TITLE III: Distribution of Title III terminees by termination period and selected characteristics and program outcomes

Selected Characteristics and Program Outcomes	PY 1988 First Three Quarters (July 1988 - March 1989)		PY 1987 First Three Quarters (July 1987 - March 1988)		Most Recent Year -- PY 1987 (July 1987 - June 1988)	
	Veterans	Non-Veterans	Veterans	Non-Veterans	Veterans	Non-Veterans
Total Terminees	11,400	49,600	13,200	48,800	19,800	73,700
Sex						
Male	96	51	98	54	98	54
Female	4	49	2	46	2	46
Minority Status						
White (excluding Hispanic)	85	72	83	73	81	73
Black (excluding Hispanic)	10	13	13	18	14	18
Hispanic	5	12	3	7	3	6
Other	1	2	1	2	1	2
Age at Enrollment						
Younger than 19	-	1	-	-	-	-
19-21	1	3	-	3	-	3
Adults, age 22-54	82	89	84	91	83	90
55 and older	16	7	16	5	17	7
Economically Disadvantaged	30	39	33	32	33	31
Receiving AFDC	-	1	1	2	1	2
Receiving Public Assistance (Including AFDC)	6	9	4	7	4	7
U.C. Claimant	56	49	55	55	53	54
Education Status						
School dropout	12	21	13	16	12	17
Student (HS or less)	-	-	-	1	-	1
High school graduate (or more)	88	79	87	83	88	82
Program Activity						
Classroom training	29	26	26	29	26	28
On-the-job training	21	20	22	19	21	19
Job search assistance	39	32	41	37	42	37
Other services	10	21	11	15	12	15
Median Length of Stay (in days)	92.6	89.3	104.9	109.0	110.4	114.9
Average Entered Employment Rate						
Overall	76	77	81	78	77	76
Classroom training	59	79	83	79	78	77
On-the-job training	86	91	93	92	92	90
Job search assistance	83	79	74	70	70	67
Other services	77	56	78	76	74	77
Average Hourly Wage at Termination						
Overall	$8.40	$7.21	$8.76	$7.04	$8.52	$7.09
Classroom training	$7.97	$7.03	$8.83	$6.98	$8.63	$6.95
On-the-job training	$8.00	$6.78	$8.27	$6.87	$8.08	$6.99
Job search assistance	$8.98	$7.74	$9.08	$7.28	$8.82	$7.44
Other services	$7.89	$7.04	$8.57	$6.84	$8.20	$6.74

NOTE: Percentage distributions may not add precisely to 100 due to rounding.

11. COMPARISON OF JTPA WITH CETA

It may also be of interest to compare the characteristics of JTPA participants, as estimated by JTQS, with those of persons who participated in programs funded under the Comprehensive Employment and Training Act (CETA). For this comparison, the CETA estimates are based on data obtained through the Continuous Longitudinal Manpower Survey (CLMS).

Several caveats should be noted due to design differences between the two surveys (JTQS and CLMS). The JTQS estimates are based on a sample of JTPA terminees, while the CLMS data are based on a CETA enrollee sample; however, in both surveys, the characteristics of enrollees and terminees have been shown to be virtually identical. Further, the JTPA group was terminated during a specific time period, July 1988-March 1989 (with varying enrollment dates), but the CETA group was enrolled during a fixed 12-month period, FY 1980 or October 1979-September 1980 (and terminated at various times, including FY 1980 and beyond). Finally, the comparison is limited to Title IIA of JTPA since none of the CETA programs corresponds directly to JTPA Title III. The CETA estimates exclude public service employment (PSE) and programs designed specifically for youth (e.g., YEDPA and summer youth programs).

The Title IIA comparison reveals the following points.

- JTPA Title IIA and CETA differed only slightly in terms of sex and minority status breakdowns. Somewhat larger differences may be seen in the proportion of youth (age < 22). For example:

	JTPA	CETA (no PSE)
Percent male	46	48
Percent younger than 22	37	45
Percent age 22 - 44	53	49
Percent white	53	50
Percent black	31	35
Percent Hispanic	12	11

- A somewhat larger proportion of JTPA Title IIA terminees were economically disadvantaged at program application (95%) compared to CETA (83% -- excluding PSE), due to the strong JTPA legislative emphasis on economic disadvantage within Title IIA.

- AFDC participation was similar for JTPA (22%) and CETA (21%), but overall public assistance (including AFDC) differed by 12 percentage points (43% for JTPA vs. 31% for CETA).

- JTPA Title IIA included smaller proportions of school dropouts and students than did CETA, as shown below. Accordingly, the percentage of high school graduates was larger in JTPA.

	JTPA	CETA (no PSE)
Percent school dropout	29	31
Percent student (HS or less)	13	16
Percent high school graduate	58	53

- Only two program activities, classroom training (CT) and on-the-job training (OJT) are directly comparable between JTPA Title IIA and CETA. In CETA, the proportion of CT participants was 10 percentage points higher than in JTPA (43% vs. 33%, respectively), while in JTPA, the percentage of OJT participants was 14 percentage points higher than in CETA (25% vs. 11%, respectively).

- It is possible to make limited comparisons of outcomes for CT and OJT terminees in JTPA and CETA using earlier CETA estimates for enrollees who became terminated during the CLMS data collection period. JTPA Title IIA terminees fared better than the CETA group in terms of program outcomes. In particular, the entered employment rates were especially strong for JTPA, as shown below. It should also be noted that the wage estimates presented here have not been adjusted for inflation.

	JTPA	CETA (no PSE)
Entered Employment Rate		
Overall[1]	70%	41%
CT	57%	43%
OJT	86%	60%
Average Hourly Wage (at Termination)		
Overall[1]	$5.02	$4.44
CT	5.31	4.65
OJT	5.09	4.28

[1]Note: Overall is defined to be all activities and is not restricted to CT and OJT only.

APPENDIX A

Comparison of JTQS Data with
JASR Performance Data
for JTPA Program Year 1988

****

This appendix will be prepared on an annual basis, that is, when data become available for the full JTPA program year and coinciding with the release of year-end JASR data.

****

APPENDIX B

National Employment Data

Table B-1. Quarterly national employment data[1] (in thousands), seasonally adjusted

Time Period	Average Civilian Labor Force	Average Number Employed	Average Number Unemployed	Average Unemployment Rate	Employment Population Ratio[2]
Transition Year					
Oct.-Dec. 1983	112,165	102,583	9,582	8.5%	58.6%
Jan.-Mar. 1984	112,541	103,673	8,868	7.9	59.0
April-June 1984	113,518	105,046	8,472	7.5	59.6
Average	112,741	103,767	8,974	8.0	59.1
PY 1984					
July-Sept. 1984	113,804	105,359	8,445	7.4	59.7
Oct.-Dec. 1984	114,257	105,944	8,313	7.3	59.8
Jan.-Mar. 1985	114,991	106,620	8,372	7.3	60.1
April-June 1985	115,190	106,819	8,371	7.3	60.0
Average	114,560	106,186	8,375	7.3	59.9
PY 1985					
July-Sept. 1985	115,494	107,190	8,304	7.2	60.1
Oct.-Dec. 1985	116,183	107,981	8,202	7.1	60.3
Jan.-Mar. 1986	116,919	108,734	8,184	7.0	60.5
April-June 1986	117,695	109,257	8,439	7.2	60.6
Average	116,573	108,290	8,282	7.1	60.4
PY 1986					
July-Sept. 1986	118,205	109,967	8,238	7.0	60.8
Oct.-Dec. 1986	118,548	110,428	8,120	6.8	60.9
Jan.-Mar. 1987	119,085	111,233	7,852	6.6	61.1
April-June 1987	119,714	112,200	7,514	6.3	61.5
Average	118,888	110,957	7,931	6.7	61.1
PY 1987					
July-Sept. 1987	120,046	112,843	7,203	6.0	61.7
Oct.-Dec. 1987	120,552	113,475	7,077	5.9	61.9
Jan.-March 1988	121,045	114,152	6,893	5.7	62.1
April-June 1988	121,352	114,688	6,664	5.5	62.2
Average	120,749	113,790	6,959	5.8	62.0
PY 1988					
July-Sept. 1988	121,881	115,202	6,678	5.5	62.3
Oct.-Dec. 1988	122,388	115,843	6,545	5.3	62.5
Jan.-March 1989	123,291	116,900	6,391	5.2	62.9

[1]Data represent the civilian non-institutional population 16 years of age and over.

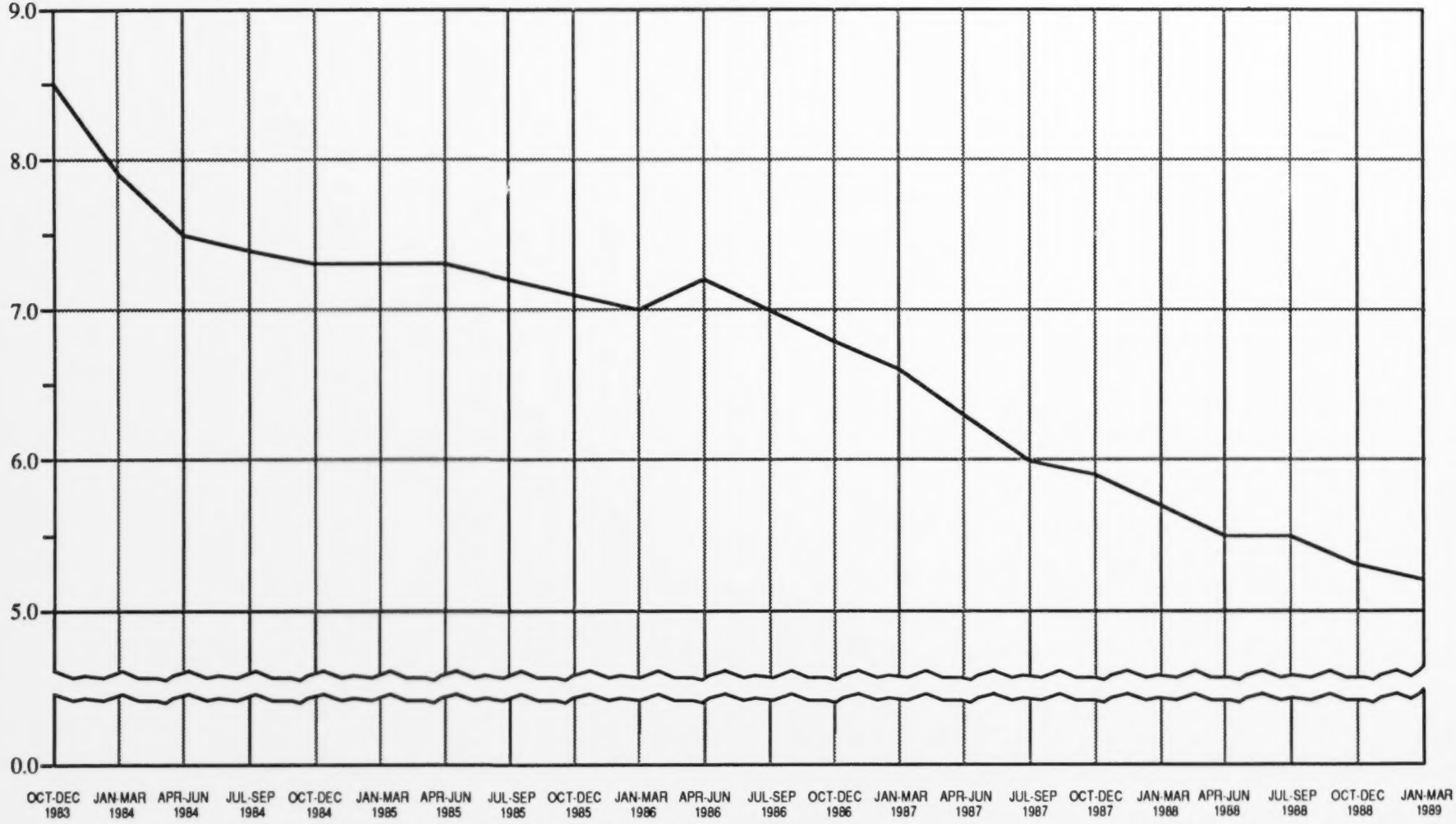
[2]Civilian employment as a percent of the civilian non-institutional population 16 years of age and over.

Source: Employment and Earnings, U.S. Dept. of Labor, Bureau of Labor Statistics. Table A-43.

Figure B-1.

NATIONAL UNEMPLOYMENT RATE

(OCTOBER 1, 1983 - MARCH 31, 1989)



SOURCE: BUREAU OF LABOR STATISTICS/U.S. DEPT. OF LABOR